1	IN THE UNITED STATES DISTRICT COURT		
2	FOR THE DISTRICT OF OREGON		
3	OREGON ADVOCACY CENTER, ) et al., )		
4	Plaintiffs,	Case No. 3:02-cv-00339-AN	
5	v. ,	case No. 3.02 ev 00339 IN	
6	BOBBY MINK, et al.,		
7	Defendants. )		
8	JAROD BOWMAN, et al.,		
9	) Plaintiffs, )	Case No. 3:21-cv-01637-AN	
10	v. )		
11	DELORES MATTEUCCI, et al.,		
12 13	Defendants. )		
14	LEGACY HEALTH SYSTEM, et al., )		
15	Plaintiffs, )	Case No. 6:22-cv-01460-AN	
16	v. )	November 18, 2024	
17	SAJEL HATHI, in her official ) capacity as Director of Oregon)	·	
18	Health Authority, )		
19	Defendant. )		
20			
21	Status Conference		
22	TRANSCRIPT OF PROCEEDINGS		
23	BEFORE THE HONORABLE ADRIENNE NELSON		
24	UNITED STATES DISTRICT COURT JUDGE		
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## (PROCEEDINGS)

(November 18, 2024; 9:15 a.m.)

\* \* \* \* \* \* \* \* \* \*

THE COURT: Please be seated. Good morning. We're here in Case No. 3:02-cv-0039 -- that's the lead case -- Disability Rights Oregon, Metropolitan Public Defenders Services and A.J. Madison, plaintiffs, versus the -- I'm sorry, essentially what we call it, Mink, Bowman, and Legacy Health cases, for lack of a shorter word. The other two cases, member cases are 3:21-cv-01637 and Case No. 6:22-cv-01460.

This is the time and place set for a status conference on all three cases. I do acknowledge that in the member case 6:22-cv-01460, there has been a motion to dismiss filed by the defendants, but it may come up that we have a different focus this morning.

If counsel will identify themselves and the parties they represent, officially putting their appearances on the record, we will begin.

MR. MERRITHEW: Good morning, Your Honor. Jesse Merrithew representing Metropolitan Public Defenders.

THE COURT: All right.

MR. BOYER: Good morning, Your Honor. Dave Boyer representing Disability Rights Oregon.

THE COURT: All right. Good morning.

MS. SCOTT: Good morning, Carla Scott from the Oregon

1 Department of Justice for the Oregon Health Authority and the 2 Oregon State Hospital. 3 MS. CONBERE: Jill Conbere, also from the Oregon Department of Justice for Oregon State Hospital and Oregon 4 5 Health Authority. MR. NEIMAN: Good morning, Your Honor. Eric Neiman 6 7 appearing for hospital -- the hospital parties. 8 THE COURT: Yes. 9 MR. NEIMAN: Legacy Health, Providence Health & 10 Services, PeaceHealth, St. Charles Health System, who are amici 11 in the Bowman claims and plaintiffs in the Legacy v. OHA case. 12 THE COURT: Thank you. 13 MR. WILLIAMS: Good morning, Your Honor. Billy Williams on behalf of amici district attorneys Kevin Barton, 14 15 Paige Clarkson, and John Wentworth. 16 MR. GARZA: Good morning, Your Honor. Keith Garza 17 for amici state court judges, Presiding Judge Matthew Donohue; 18 Presiding Judge Jonathan Hill, and Judge Nan Waller. 19 THE COURT: Who I see is present in the courtroom. 20 MR. GARZA: In the courtroom, Your Honor, yes. 21 MS. OLSON: Erin Olson on behalf of crime victims, 22 represented by the Oregon Crime Victims Law Center. 23 MR. PETTIFER: Your Honor, I'm John Pettifer with 24 Marion County. 25 THE COURT: I was wondering where Marion County was.

1 Do you want to come up? 2 What was your name again? MR. PETTIFER: John Pettifer. 3 Thank you. So that was one question I 4 THE COURT: 5 did not have to ask. 6 MR. MCMAHON: Eamon McMahon on behalf of Washington 7 County. Please do and say your last name again. 8 THE COURT: MR. MCMAHON: McMahon. 9 10 THE COURT: Thank you. 11 And we do have Dr. Pinals, who is our neutral expert, 12 on -- participating by video, and she's on screen, so hopefully 13 you can all see her. 14 Does everyone have enough room? Okay. All right. 15 So, as I have indicated, I do know that there was a 16 second amended complaint filed in Case No. -- in member case 17 6:22-cv-01460, and then there was a motion to dismiss filed by 18 the defendants, and we are working through the briefing 19 schedule on that. So it's not ripe yet. 20 I also wanted to acknowledge that since we had come 21 together for the status conference, I recognize that you had a 22 mediation that happened in August, and that Judge Beckerman had 23 indicated that nothing had been since scheduled, and I 24 understand that we're going to talk about next steps or what 25 will happen during this time that we have scheduled for the

status conference.

Also what happened was that I had received notice from the State Hospital that they were not able to comply because of an order that had been issued by Judge Broyles, and then they subsequently came into compliance. And then what I did receive as a submission from amici judges was a status conference submission that I have considered and read, in addition to Dr. Pinals' tenth report that we did release to be put up for the public's information and on the website.

So I would like to hear from each of you, but starting with plaintiffs as to what efforts have been made to resolve the issues in the case so that I can figure out where we go next.

Also, if you're contemplating wanting to engage in mediation again with Judge Beckerman, as you give me your update, please let me know that.

And we'll begin with plaintiffs. Just give me one second to get all my paperwork organized so that I can reach for what I need to if I need it, and then -- just give me a couple of -- You can start.

MR. MERRITHEW: Good morning, Your Honor.

THE COURT: Good morning.

MR. MERRITHEW: I think that Dr. Pinals' tenth report, a detailed summary of what has been done since we last got together, accurately summarizes what needs to happen next

in terms of her recommendations.

For the Court's information, there was at least one agreement reached in the mediation, which was an expansion of the safety valve, but that's contingent upon the State regaining compliance. And so once the State is in compliance, we will submit to the Court a proposed expansion of the safety valve, which would allow a little more leeway for the district attorneys to use that when appropriate.

THE COURT: Are you able to kind of tell me what the expansion is at this point or do you not feel comfortable?

MR. MERRITHEW: Yes, I think that's a solid agreement, so I'm free to share it. It's -- currently I think the class of crimes that is eligible for the safety valve is limited to those which result in -- threaten serious physical injuries, and we're going to expand that somewhat to all violent felonies, to allow for the DAs to use their judgment in determining which cases would be appropriate for that additional six months, everything else to remain the same. That expansion is a recognition of the fact that the district attorneys have been true to their word in using that safety valve fairly infrequently, and so it hasn't been a major driver in the State's noncompliance.

So that was the one solid agreement we got out of the mediation. I think the mediation was also useful in hearing from amici in what they see as problems. I'll note that pretty

shortly after the mediation, the State sent out their request for information to all the counties to try and find out from the counties' perspectives what could be done, both in the immediate future and in the longer term, in order to start to expand the availability of services within the local communities to treat people, because I think everybody recognizes that that's where we're really falling down. We got some very substantive feedback in a very short amount of time, and have worked very hard to try and see what could be accomplished, which is how the recommendations that are in Dr. Pinals' tenth report, in terms of what the State intends to do over the near term and the longer term, came to be in front of the Court.

So I think the -- that report, we just got it, I think, Thursday or Friday of last week. Haven't had a ton of time to determine from plaintiffs' perspective whether there's any action that we're asking the Court to take now, and we're continuing to contemplate whether there's anything that the Court could or should do to ensure that the steps outlined -- proposed by the State and then adopted by Dr. Pinals as her recommendations, to make sure those things happen, and happen as quickly as they can, because I think those are the things that we need in order to get us on the right path.

THE COURT: Okay. Thank you.

MR. BOYER: Your Honor, I don't have much to add. I

will echo our faith in those recommendations from Dr. Pinals. 1 We're cautiously optimistic, given that many of those 2 3 recommendations are based on legislative action, so we'll definitely be watching how much progress gets made there. 4 5 THE COURT: After I hear from the State, I would like 6 to get an update, because -- along what's happening 7 legislatively, because I understood that there were two working groups, and the representation from the collective parties on 8 9 all of this. But if I have remembered correctly, Mr. Merrithew, you have been part of at least one of the 10 11 working groups. 12 MR. MERRITHEW: Yes, Your Honor. I was part of -- I 13 think it's called Mink working group. That was headed by Kevin Neely. He finalized the work of the group in the form of a 14 15 report. And it's a public document, and I would be happy to 16 get it to you. THE COURT: I don't have a copy and I would like a 17 18 copy. 19 Can you give me a synopsis? 20 MR. MERRITHEW: Yes. There was not consensus among 21 the work group about what timelines ought to be adopted by the legislature. 22 There was some consensus that community 23 restoration ought to be adopted but no consensus on what those 24 would look like. There was not consensus on what hospital

limitations ought to -- there was consensus that the State

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needed to work toward having a more centralized and efficient system for getting forensic evaluations off to the state courts because there was an identified need there, that that was one of the roadblocks in terms of moving people through community restoration. That's what I can remember off the top of my head in terms of this report. Is there going to be any type of bills, THE COURT: funding requested in the upcoming legislative session? MR. MERRITHEW: Yes. I think Ms. Scott could probably talk more to --THE COURT: Because I would like to know. Thank you. MS. SCOTT: Good morning, Your Honor. I agree with plaintiffs' counsel that Dr. Pinals' report accurately describes all of the efforts that have been underway to increase capacity within the community and increase the level of services provided by FES, and that my clients are extremely committed to following through on all of the recommendations in Dr. Pinals' report. THE COURT: Are you in agreement with all of them? MS. SCOTT: Yes. THE COURT: Are you in agreement with the fact that she believes that many of them can be implemented now, and there are a couple that are contingent on other things

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MS. SCOTT: That's correct. And we focused, in responding to the RFI responses from the counties, we really focused on what can we do now, where can we move money around from different programs to address the immediate needs. one of the things we're doing is hiring three new full-time FES evaluators to help -- to get people evaluated so they can get through the system. So the hiring effort has started, and we're hopeful that that will have some immediate impact.

There is also -- also has been substantial funding over the last two different years. The capacity is just now coming on line. So hopefully we will start to see some improvement in capacity and community placements, and that that will continue.

In terms of the legislation, in Dr. Pinals' report is the legislation that OHA will be supporting and moving forward for restoration time limits, both in the hospital and in the community, as well as limiting admissions to OSH. limit -- I think the only limit is no nonperson misdemeanor offense -- only offenses will be coming into the hospital if that legislation passes. OHA is --

THE COURT: Say that last part of it again, that only what?

MS. SCOTT: So the current federal order, remedial order prevents OSH -- O-S-H -- from admitting defendants whose only crime is a nonperson misdemeanor. So we are intending to

include that in the proposed legislation in conjunction with the limits on inpatient and community restoration period.

THE COURT: That will increase the number of people?

MS. SCOTT: That will decrease the number of people coming into the hospital. It will maintain the status quo under the current federal order, and if that happens, we will no longer need the federal order for that piece.

THE COURT: And that's the goal, but I'm wanting to know how long it's going to take you to get into compliance, because I'm quite aware of how long this has been going on, and although I'm newer to the case because it's been reassigned, I think that it's time to just do something else than what has been done.

MS. SCOTT: I think the list of recommendations in Dr. Pinals' tenth report represents that doing something else that hasn't yet been done. There is widespread support among the State to propose and socialize and move forward with the legislation. Dr. Pinals has worked very hard with the State, pushed extremely hard on my clients to figure out what we can do now, and I think what is in her report is what we can do now. The main driver of the noncompliance is the dramatic increase in aid-and-assist orders over the last four to five months.

THE COURT: I understand that, but I also am -- that clearly the -- at least the state judicial branch has a

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different perspective of that. And I don't know how to reconcile it.

MS. SCOTT: I think we reconcile it through Dr. Pinals' expertise, who has been studying the data since she was first hired three or four years ago and is intimately familiar with the data and the trend. She is the expert on that.

But I can stand here and tell you that the State is doing everything that it can possibly think of to do to get back into compliance, and I think Dr. Pinals at this point is in agreement with that, and we cannot think of anything else at this point to move us forward in compliance faster.

THE COURT: Well, I have some ideas, so --

MS. SCOTT: We are regularly being -- there are contempt proceedings in Washington and Marion County court. About once a month a couple new contempt orders are entered against the State.

THE COURT: Is that moving you in any kind of way? MS. SCOTT: No. What they're asking for is for their defendants to jump the line, the admissions line, and so we can't comply with those orders, and so then the patient ultimately gets admitted and then what we're seeing is that state court judges issuing remedial contempt orders, fining the State, and it hasn't had any effect. We have to follow the equitable admissions list at this time pursuant to Dr. Pinals'

recommendations, which have been incorporated into the federal remedial order. So we cannot jump the line for the state court contempts.

THE COURT: Understood. Thank you.

Who would like to give me an update from the defendants? Everybody will, but someone has to start.

MR. GARZA: Mr. Neiman is looking at me, so I'll start. Your Honor, Keith Garza for the amici state court judges.

I'm not sure that I have much to add -- or am authorized to add much to what my clients put forward in their submission to you. Unfortunately, we had to submit it on Friday. That's was as fast as we could. I would have liked to have it earlier so there could be more deliberations. We have what we have, consisting primarily of kind of essentially a platform to deliver to you OJD-derived statistics for whatever use or benefit you choose to make.

THE COURT: Well, that's why when I got it -- and I recognize that I did get it Friday afternoon, but I did see it and I printed it out and I've read it, and I will give it consideration. I did not have a lot of time to give it consideration.

But it seemed to me from your submission, what you're encouraging this Court to do at this point is begin to consider or hold the Oregon Health Authority and the Oregon State

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Hospital in contempt.

MR. GARZA: Well, considering -- what we did before, Your Honor, was in our role as amici, and recognizing the nature of the role that judges play, was to offer perspectives, offer data, and with respect to Judge Mosman's August 16th and September 1 orders, offer our comparison of the analysis in those orders to our application of our understanding of federal And basically, you know, that brief was filed, I believe, law. in September of 2022, and detailed federal decisions. reference to prison reform litigation, which were efforts to try to kind of standardize structural injunctions across the prison reform context. And basically our message was that it appeared that there was this ratcheting up of increasingly strict federal sanctions by federal judges in order to do what they had to do, which was to enforce their injunctions and to prevent violations of the Constitution, and that the last one of those things, the most serious thing for a federal judge to do would be to override, overwrite, invalidate existing neutral and constitutional state law. And what we respectfully tried to argue to Judge Mosman was we thought that there were steps before doing that, which was represented in the September 1 order, that the Court could explore, one of which, the most obvious one of which was to exercise the court's contempt powers. And we had an argument about that in November of 2022, and Judge Mosman decided not to go with that route.

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And so we're simply, you know, kind of providing the Court with a history of what we had done before, pointing out that we seem to be, in our perspective, kind of in the same situation, and that something needs to happen.

You know, I apologized to Jesse -- Mr. Merrithew out front before we came in that I might quote from him again when -- from what he said during the status conference during But it was something with which I personally the summer. agree, and he said, "I continue to view this Court's ability to address the problem as largely a Band-Aid until the legislature does what it needs to do and fully funds a functional behavioral health system in the state."

I think we agree with that. And, retrospectively, we look at the 2023 legislative session, which I think was the one -- I hope I'm right about this, I think it was Senate Bill 219, which was an effort to codify what were then the timelines that had been in place, put in place by the September 1 order. And that didn't even get a legislative hearing. So nothing was done in 2023 legislatively, nothing happened in the short session last year. And again, you know, we had the work groups that have happened and a lot of effort and a lot of time and a lot of study and a lot of money. And I'm not aware of a working draft of a bill right now for the 2025 session, and of course in November, that is possibly something of concern. Ι assume that there are short titles out there or relating

clauses that are broad enough to allow legislation to go forward this session, but we're just kind of where we were before, and it just seems that this is an awful long time to kind of abide violations, and for the period in which the hospital was going to be -- was in compliance, it seemed to be very tenuous and awfully fragile.

And when you look at these tremendous increases in the number of referrals, I mean -- I guess that's a relative term. I mean, they're in the dozens or, you know, one month it's up 15, the next month it's down ten. It seems like a system that is constructed that can't adapt to those kind of fluctuations, is one that is kind of, you know, at potential peril.

So our point simply is that, you know, to kind of endorse what Mr. Merrithew said and try to figure out what's the best way to make sure that in 2025, the legislature addresses this problem, this crisis in a meaningful way, and whether that's to see what happens in 2025 and then drop a hammer or think about something before to make sure that it's impressed upon folks that this needs to be dealt with, I don't know, but we've just provided, you know, our data and our perspectives. I stayed away from trying to do anything anecdotally, but if the Court is interested in that or if the Court is interested in anything else, we're happy to do whatever you think we can provide that would be helpful.

THE COURT: Thank you.

MR. GARZA: Sure.

THE COURT: Why don't I hear from you, Mr. Williams,

next.

MR. WILLIAMS: Thank you, Your Honor.

First off, let me state on behalf of my clients that they are in complete agreement with the brief filed by Mr. Garza on Friday.

THE COURT: All right.

MR. WILLIAMS: In having reviewed it, I think he laid out the realities of where we're at, so I'll start with that.

On behalf of the district attorneys, they are greatly concerned about the state of affairs, in particular at OSH. I think it's fair to say, notwithstanding -- Let me premise my comments to come on this. There's no question that folks have worked really hard at all levels to try to figure this out. And since we got involved a little over two years ago, and we started promoting the idea of mediation, and that's taken place two different times. Although it was tough to accomplish really anything last summer because of the lack of compliance by the State, the safety valve amendment is contingent on compliance, quite honestly, given the record since then, I don't really see that as a likelihood.

So we just -- I will say what I said at the mediation, which is it's almost incomprehensible to me that the

study that was started over a year ago and the final report was published in June, that the study didn't address the justice-for-all population that is the heart and soul of this 23-year-old injunction. I don't get it. If you're going to try to fix a problem, and you want one more study done on behalf of the State of Oregon, then study the problem.

Now, there's no question the recommendations for the nine regions mentioned in the report and what's needed at the local level, and the stats included in that, those were fantastic, because it states the obvious around the state of Oregon, what we don't have. But it doesn't address the underlying issue in this litigation, which is nonsensical, in my view.

So, honestly, at this point I can represent on behalf of my clients, we're seriously considering withdrawing as amici because of the cost involved and, most importantly, the lack of progress. We'll be having some discussion about that in the very, very near future. But I just don't -- I look at what has gone on in the state of Washington and that litigation and the history of it and the contempt, which frankly, as I view it -- and maybe I'm wrong -- that's what finally prompted the State to do what they needed to do, which is build capacity.

THE COURT: That's one perspective. It looks like they continue to be in litigation, and it's litigation at the Ninth Circuit level versus at the district level.

MR. WILLIAMS: Right. But in recent media coverage of the construction of the new facility after all those years -- and I mention that because obviously they -- the State, starting with the governor, took it as a priority to fix it, and they're in the process of doing that. And that's costly. But at the end of the day, what else do you do if you really want to fix a problem? You fix the problem.

I'm not confident that given that the struggles the legislature is going to be in with the competing interests for State money, I don't know where this fits into their priorities. And as pointed out by Mr. Garza a moment ago, they had the last two -- the long session, the last short session, and we didn't get anywhere with it, and here we are.

And I like to be an optimist like everybody else, but I throw in a bit of realism. Nothing is going to change with compliance in the state of Oregon until the problem is fixed. It's just not going to happen. And so to do that, I mean, look back at the history -- and I've studied this. The media has done a great job of covering, let's say, the last 30 years, but in particular the last 20 years, and the failings on the part of the State of Oregon to fix its mental health system. Unless it's one of the top priorities, we're going to be back here in six months or a year, and you're going to be faced with the same question: What have you done?

I loved your quote a moment ago, "It's time to do

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something else." Well, it's past that time, Your Honor, well past it. And the thing is, people are suffering. The people waiting for release who are ready to be released, they're suffering. The people who are waiting for evaluations so that the judges in our counties in Oregon have an informed decision to make, they're suffering. And this isn't going to be fixed with yet another study to go on a bookshelf and gather dust, which there's a whole lot of things that gets studied all over the nation and this state, and I know that because I've read a lot of them on different subjects. So how about it is past time to fix it. And if I could accurately state that we had standing to file a motion for contempt as amici, we would, because that's the only thing that's going to get the State to do what it needs to do to fix it. It's past time, Your Honor. THE COURT: Go ahead. MR. NEIMAN: Does the Court have any questions about what's going on in the civil lawsuit, Legacy side of the case? THE COURT: I don't, but it might behoove everyone to just -- for you to give us -- there is the motion to dismiss that's pending. MR. NEIMAN: Right. The Ninth Circuit reversed Judge Mosman's dismissal order, the case came back to this Court, we filed a second amended --

THE COURT: After the status conference, because you came graciously without being a part of the -- formally.

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MR. NEIMAN: Like Mr. Williams, I was an optimist.

THE COURT: And you showed up and you posed the question. You posed the question to the Court at the time was I going to get assigned that case, and I honestly told you at the time I had no idea, and a week later -- maybe less than a week later, it was reassigned, so you're formally in the case now.

> MR. NEIMAN: Here we are.

We filed a second amended complaint, OHA filed a motion to dismiss. Our response brief is due December 11th. Briefing will close January 8th. We're expecting to hear from the Court after that about whether there will be oral argument.

> THE COURT: Right.

MR. NEIMAN: So I don't want to get out ahead of where we are in that case or get out ahead of the Court. It is disheartening to come back here yet again and hear the State say not only are they continuing with constitutional violations, but they're doing everything they can think of to make them stop, and they're still going on.

And that has spillover that impacts the community hospitals. There have been more psychiatric units taken over by the State to operate a long-term care system, which is not what acute care hospitals do. So that is the reaction of the community hospitals we represent in this situation. The State in its briefing, in its motion to dismiss our cases, talked

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about a crisis of capacity as if that's an excuse rather than something the State let happen and has chosen to maintain. We believe at this point that court is the only place to go for relief, a remedy to that situation.

> THE COURT: Thank you.

MR. NEIMAN: Thank you.

MR. PETTIFER: Good morning, Your Honor.

I would just add that I think we, Marion County, agrees with everything the amici has said ahead of us. tell you probably on a weekly basis I get calls related to -from our county staff related to people being discharged into the community and our staff worrying about how do we -- this person we think is dangerous or needs hospital-level care, what do we do? What if they walk out of the community placement? It just puts a really heavy burden, I think, on the county in general, county staff. And so we would definitely support a change.

We think capacity is the main issue. We think that if we had more capacity, that would help, and I think -- I can say for the County that if we had the ability to file for contempt, we might do that as well.

THE COURT: Well, you don't because you're an amici.

MR. PETTIFER: Yes, Your Honor. And I just think we continue to see a major impact in Marion County from the lack of action.

Thank you, Your Honor.

MR. MCMAHON: I won't belabor the point too much,
Your Honor. Washington County takes a very similar position
with Marion County and the other amici that have spoken before
us. We continue to believe that capacity is sort of the key
here. I note that our folks and our office has spoken
extensively about sort of the boots-on-the-ground perspective
and how an order might look or be shaped and how to address
sort of pinchpoints in the system, that sort of what we see
going forward is as we're updated and sort of continue to offer
that kind of perspective and hopefully shape it in a way that
means that county folks, who I can confirm are overworked and
severely understaffed and overcapacity, are certainly able to
make best use of the resources that we have available to us.

THE COURT: Go right ahead. I know you have a slightly different perspective, and you were wanting to make sure that any time we do a release you receive notice, but I'm interested in hearing your update as well.

MS. OLSON: Well, I don't have an update. I just want to clarify and correct something Mr. Merrithew said.

We did make progress on the safety valve exception, but we agreed to change it to person felonies as opposed to violent felonies.

You mentioned the Broyles matter earlier, and if this person felony exception would have been in place, then that

1 issue would have been nonexistent. So person felonies opens up 2 a number of crimes for which the safety valve would apply, and 3 so I just wanted to correct. Mr. Merrithew misspoke a bit. THE COURT: While you're standing, has there been an 4 5 improvement in notice? 6 MS. OLSON: We have not gotten complaints in notice. 7 It's hard to say because you don't know what you don't know, and there have been an increase in the length of time that 8 9 folks are staying in custody before they're transferred to the Oregon State Hospital makes me think that perhaps we aren't 10 getting as much notice, but, I mean, the problem is you just 11 12 don't know if you're not getting it. 13 THE COURT: But you're not getting anything? 14 MS. OLSON: We're not getting cases in the breach, so 15 to speak. 16 THE COURT: Well, that's --17 MS. OLSON: That's something, yes. 18 THE COURT: That's what I wanted to know. 19 Ms. Scott, I understand that your perspective is that 20 there's nothing else to be done. You know, quite frankly, I'm 21 sure everyone is aware of *Trueblood*. That is another option. 22 It's -- I don't know if that was something that had been 23 contemplated by the plaintiffs in terms of a motion to compel, 24 but I am wanting to know what do you think the timeline is if 25 all of the recommendation of Dr. Pinals' tenth report is

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implemented that will bring compliance from Oregon Health Authority and Oregon State Hospital? MS. SCOTT: Unfortunately, we do not have projections for --THE COURT: Well, you need to have one, because I am not willing to just continue this whole status conference and get updates. This has been going on for years before I was involved, and when I say that I think something needs to happen, I do think that something needs to happen in the very near future, like less than 60 days. MS. SCOTT: I can tell you that the *Trueblood* situation was extensively discussed with my client, with plaintiffs, with Dr. Pinals, and we used it to get the proposals before you that you see in Dr. Pinals' report, because we think the existing system, it takes time. Things

THE COURT: You've had time. I understand it takes time. But what have you done with the time that you've had?

are being built, capacity -- things are coming online.

MS. SCOTT: We have -- capacity is growing and building. All of it is set out in Dr. Pinals' report. I'd love to hear from her on that. The *Trueblood* compliance situation didn't come necessarily from the fines that were issued there. Those fines were for mostly, as I understand it, from jail diversion programs.

THE COURT: I understand that it's a different focal

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point of litigation. I understand that. But I'm talking about the use of contempt to bring compliance for noncompliance.

MS. SCOTT: You know, I would ask for an opportunity to fully brief contempt. I know we did that before with Judge The State actors here are not recalcitrant. Mosman. grabbing anything they can possibly grab to build capacity and provide services. At this time, my understanding is Dr. Pinals is not recommending a contempt-based approach.

I understand that she's not recommending, THE COURT: it but I can raise it because it's part of what I can order.

MS. SCOTT: I understand. I would just ask for an opportunity to brief that and provide witness declarations from my clients and tell the whole story from years and years ago. There is a story to be told of people working hard, and if you look at the money that has been put into communities over time, it has grown each year, doubling, tripling, and now we have a POP that we're putting together for the next session of \$55 million.

Contrary to what Mr. Garza's understanding is, there is legislation that is being written. I'm a part of that. When it didn't pass the last time, there were various reasons for it. We had a brand-new administration at the same time the session was starting. There wasn't time to socialize it. socialization has been going on and will increase and improve.

We are, you know, hopeful that the legislature does

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what it needs to do to fund the system, and we are making that That's set out in Dr. Pinals' report, and we have the support from everyone on the State side to push for that.

And I would just ask you -- the session starts in January and ends in June. But I understand the Court's I'm not -- we want to be back in compliance. It's based on the number of new orders.

In light of the new orders, how is THE COURT: that --

MS. SCOTT: The new aid and assist, the increase in commitment orders to the State Hospital, it was dramatic, and immediately in May and June, we fell out of compliance. And now we have a hard row to work, but we are working, ready to place those very aggressively. We are working on being creative in finding placements for people. We understand if we can get the people ready to be placed placed, we can get in compliance in perhaps 60 days.

So, you know, I don't know that we have identified anything -- if we had identified anything else we could do, it would be in Dr. Pinals' report, and I'm not sure that contempt would change that. I understand it is within the Court's power, but we would ask for an opportunity to fully brief it and have witness testimony of the people who are in boots on the ground trying to solve the problem.

> THE COURT: So when you say that the POP will be

submitted, by whom?

MS. SCOTT: It will be submitted by the Oregon Health Authority. That's now part of the next session, and it is -- the terms of it are detailed in Dr. Pinals' tenth report.

THE COURT: What's the likelihood of it being included in any budget? I mean, I understand that POPs are submitted every legislative session, short, long, but what is the priority of this POP, in light of all of the POPs that are being submitted and prepared to be submitted now?

MS. SCOTT: I believe we have the governor's support and we have OHA's support. And I'm not a politician. I'm not in the legislature. I can't --

THE COURT: I'm not asking you to be a politician.

want to know, as you said, boots on the ground, what is

happening. What's happening within the working groups? Are

the two legislative working groups supporting the POP as well

or --

MS. SCOTT: I don't believe that was part of the working group.

THE COURT: I don't have that, but do you have legislative support?

MS. SCOTT: I don't know what support we have.

THE COURT: I want you to find out and let me know, because that's what makes the difference. It's one thing for everyone to be optimistic, as they have, and I am glad to see

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1	that so many people have been trying to work collaboratively,		
2	but the collaboration is not bearing results, and noncompliance		
3	continues and it's increasing, and at some point you have to		
4	look for other options. And I think that this is the time that		
5	you look for other options, and you need to know very clearly		
6	the likelihood of success of what you would like to happen,		
7	which is continue to work collaboratively and give people the		
8	time and their own autonomy that they can to try and bring in		
9	compliance, or does the Court have to consider other options		
10	that are disfavored and unpleasant and costly?		
11	MS. SCOTT: I have expressed all of that to my		
12	clients numerous times. I will do my best to find out what the		
13	legislature will do or likely to do, but it is outside I		
14	don't know that I can promise you		
15	THE COURT: I'm not asking for a promise. I want		
16	information.		
17	MS. SCOTT: I will do my best. It's up to the		
18	legislators and who they will talk to and what they will say,		
19	but we will do our best.		
20	THE COURT: My question to the plaintiffs, contempt		
21	is an option. Are you there? Are you planning to file		
22	something?		
23	MR. MERRITHEW: We do not plan to file something		
24	today. As of right now, Your Honor, no.		
25	The struggle that we have is the struggle that I		

think Mr. Garza just expressed, which is what is the best way to move the State toward compliance? And if I was sure that contempt was the best way, then I would certainly file that motion. I don't know what the best way forward is. And as I said, we just got Dr. Pinals' tenth report the end of last week, so we're still contemplating, you know, what options are available to the Court and what should we suggest.

We -- one of the things that we are concerned about in terms of the sort of *Trueblood* type of option is that we think that one of the main reasons why progress was stymed over the course of this case was the change in leadership between the governor's transition and what we have currently at the top of the OHA, at the top of the State Hospital is an entirely new group of leaders and --

THE COURT: But that was two years ago.

MR. MERRITHEW: It was. And I'm not here to make excuses for them, but I also struggle to see how we're going to improve things if we have yet another group of new leaders. Who would they be? Who would be dictating the terms of how the money is spent and what the staffing is and all those types of things and how would they be --

THE COURT: So what are you saying? I mean, I understand that there's been some solidity and some change, but everyone currently in place has been in place for some time.

Are there anticipated departures?

MR. MERRITHEW: Not that I'm aware of, no.

What I'm saying, Your Honor, is the prospect of a court monitor or something along those lines, who comes in and starts dictating on a more granular level how the State ought to be operating its behavioral health system, if I thought that -- I'm not saying that we've taken this option off the table, but at this point my concern is that I don't know who the people would be who would be making those decisions and whether they'd be making those decisions any better than the people we currently have in place.

THE COURT: You mean if a court monitor is determined to be the next step --

MR. MERRITHEW: Yes, Your Honor.

THE COURT: -- in terms of the contempt?

MR. MERRITHEW: And in terms of the contempt, I can certainly make the case for contempt, the finding of a contempt against the State, but what's the next step? If we start fining the State, the current defendants we have in the room are the head of the OHA and the head of the State Hospital, and so that money presumably is coming out of those funds. Is that going to do us any good? What can we do with that finding to start to move the State into compliance? And I don't know the answer to that question, which is why I'm not filing a motion as of today.

THE COURT: I don't know if the Disability Rights

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Oregon wants to add anything.

MR. BOYER: No. I think we're in the same position, Your Honor. I think contempt at this point isn't where we're going, but as I said in my opening comments, this all depends a lot on legislative action, and perhaps as we go through the session, that decision might be a little bit different. can't get some kind of --

THE COURT: I'm not going to wait until the session is over.

MR. BOYER: I understand.

THE COURT: We're going to end up starting -- we're going to have another status conference earlier than that, because we need to make some movement.

MR. BOYER: Understood.

THE COURT: Dr. Pinals, is there anything you want to I mean, I read your report and I think I understand everything, but I don't know, in light of what has happened in terms of my questions and what has been shared, I don't know if you have anything else you want to share. I mean, I'm really curious what you believe, from what you've recommended, how long it will take for the Oregon Health Authority and the Oregon State Hospital to get into compliance, because that timeline is important for the Court to consider, in light of the other options. And I wonder if you have any other suggestions that are not in your plan, in light of what has

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been brought to the Court's attention today.

DR. PINALS: Yes. Thank you, Your Honor. I appreciate the consideration of my opinions.

It's -- obviously it's a complex matter that took a long time to get to this point and, unfortunately, it takes time to get out of. Even across the country it's taking states a long time to get out of these issues and, you know, each state has had different solutions, and many of them are not out of the issues of wait list in jails, as we all know.

A couple of things that I would say that are really important. First of all, the discharge process is very stalled, and when that -- those issues come to light around the ready-to-place list and the need for looking at the GEI discharges. It really does paint a picture that if there could be movement in the system, there would be more space for new people to be coming in for their restoration services. So one of the recommendations I'm particularly hopeful about is the ECMU recommendation, as well as the forensic evaluators. The ECMU -- Extended Care Management Unit -- was a model that the community suggested. Somebody from Washington County, Chance Wooley, who was meeting with us, suggested and talked about how successful it was at a period of time when Olmstead issues were first being brought to light in Oregon, and it allowed for a team to really kind of work the list and work on getting placements for people to -- who are stuck with discharges.

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The other thing is the new forensic evaluators. Judge Waller and some of the other amici and others have pointed out, one of the barriers to moving people through the competency system, even in the community, have been the lack of evaluators to be able to do community-based evaluations. I was doing my site visit, that came up loud and clear. were several people at the Northwest Regional Reentry Center who were basically stuck because there had not been a current evaluation done on them, and so the case couldn't be moved along.

So I think those are some of the now recommendations that will be helpful, as well as some of the education that will be out there, because I think there's a lot of misunderstanding.

I also think that it's important to realize that when I first came in, one of the tasks that I was asked to develop were limits on community restoration time frames. And I did take into account many different factors in making those recommendations. When those recommendations came out, and they came out through the Mosman order, there was an almost immediate backlash to the recommendations. And when legislation was attempted to be passed -- now, granted it wasn't done, I think, well. There wasn't any socialization. But there were headwinds to any momentum. And some of those headwinds have come, in my opinion, with all due respect, from

some of the views of the amici who have not wanted the recommendations that I made to be the recommendations that go forward for a variety of good reasons and a variety, I think, of reasons that don't fully take into account what community restoration is all about. And I just use that as an example.

So my suggestion would be if legislation is going to pass, is that people continue to collaborate and not work against the recommendations. The new recommendations for restoration time limits in the community do take into account the voices that I heard loud and clear from the amici about wanting a step-down from the hospital, which I don't necessarily think clinically makes sense, or forensically, but I do think that that will be the way to get the most successful support, and it allows for people to have some extended period of time in the community if they didn't get restored in the hospital.

There was also a study looking at medication access in the hospital, because that was brought up by amici that the hospital was failing in its role of getting medications to people. The studies that were done by the hospital do not bear that out, that in fact there are more rapid access to medications than there were before.

What I'm hearing from the clinicians is that what we are seeing is a different kind of clinical patient, and unfortunately, there is no fast solution to serving those

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people. We're seeing people with more complex co-occurring conditions of substance use and mental illness that don't respond easily to medication, that do have a high proportion that relapse, and hospitalization is not the only solution, especially if it's hospitalization for restoration purposes.

So I do think that we have this revolving door of a very, very different, biologically different population that raises a whole host of challenges. Oregon also has the, you know, Measure 110 issue that I think is a confounding variable. I think you've also got the Grants Pass case that is also a confounding variable that can impact the competency population. So not all of those -- in fact, most of those are not solely OHA's fault or to fix, but OHA is responsible for the behavioral health services for the entire population of Oregon publicly in need of those services. So they do have a responsibility to build out community systems of support.

And I believe that the request for the POPs is intended to do that, and I recommended strongly that what happens this time, as opposed to what happened last time, is that the socialization of these bills be very, very strong, that there be a lot of education and explanation about why these are necessary priorities for Oregon to get itself out of the Mink/Bowman matter that it is in, and I would urge that the amici, instead of pulling away, lean in to the collaborative work to try and get this legislation, as imperfect as it may be

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and insufficient as it may be, to try to get this legislation passed.

To your question for how long it will take I think it will depend on how the ECMU works. We have discussed concerns that if this is just the gap being asked to do things on top of other duties, it won't be as effective as if it's their full-time responsibilities to make these discharges more It will require working with the counties so successful. everybody is rowing in the same direction, so that when cases are presented in front of the judge, they will be accepted, and it will also require, I think, for the judges to understand the complexity of the community system, which obviously Judge Waller is an expert and does, but not every single judge, I think, has the kind of grounded expertise of looking at the behavioral health systems and the complexity of working with individuals who may have challenges in the world of treating substance use. We recognize that relapse is part of the disease, just like we do with diabetes, and unfortunately, when courts look at those things, those aren't always as tolerated. And so it becomes an issue of an option for a community placement being presented that will be accepted by the court as sufficient to meet the needs of the individual and address some of the risk issues that the courts are seeing in the community. So I think it's really about rowing together, which isn't always easy when everybody is looking at things through their

own lens.

you.

With that in mind, I said conservatively this latest increase related to the May and June number of orders increase that we saw, I think it will take -- I think four to six months to get out of it, but I understand that something needs to happen sooner. And I think that with the ECMU up and running, with the evaluators that won't actually be starting for another 30 to 60 days, we're talking -- you probably won't see as dramatic results at least for 90 days, if not 120 days, before you'll start to see the shift start to turn in the other direction.

And that's -- I will also say that we came up with benchmarks in the beginning of this case, and the benchmarks were not able to be met until the federal court really limited who could come into the hospital.

THE COURT: All right. Anyone who wants to say anything in response?

MR. GARZA: If I may, Your Honor.

THE COURT: Go ahead.

MR. GARZA: Just quickly.

DR. PINALS: And one other thing --

THE COURT: All right. Go ahead. Doctor, are you done for now? You said you had one other thing, Dr. Pinals.

DR. PINALS: I had one other thing, but it's up to

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THE COURT: Go ahead, go ahead.

DR. PINALS: The other thing, I have been very clear to the plaintiffs I had not recommended contempt, but I've been very clear with the plaintiffs and the defendants that if things are not turning around, that contempt could be the next step. From my position as well, having worked also in the Trueblood matter, I agree with what the plaintiffs are saying right now that contempt wouldn't necessarily turn the ship It would potentially lead to other decisions that get made by other people, but it wouldn't necessarily get the State into compliance faster. And so I think it is worth giving these next steps a very serious effort before going to contempt.

THE COURT: All right.

Yes?

MR. GARZA: Thank you, Your Honor.

And this is just a question. These three forensic evaluators that are coming on, I don't know the answer to this, but I had heard somewhere that they were moving from a private -- the private sector in Oregon to FES. And if that's the case, the question would be are we simply kind of moving existing evaluators in Oregon from one employer to another, and what would the net effect of that be, because I don't know.

> I don't have that answer. THE COURT:

DR. PINALS: I can speak to that.

THE COURT: Go ahead.

DR. PINALS: Yeah. I think this is one of the things -- this is one of the things that did happen in Washington, was that the State absorbed all the forensic evaluation services. There was one in Pierce County, a private group that ended up getting pulled in. And, you know, forensic evaluators are a limited commodity. I have recommended for a long time that there be some way of organizing the evaluation system in a more coherent manner. You have some counties that have access to evaluators, you have some counties that don't have access, you have evaluators that work half time for the State and they work privately. When the State contracts, they don't get as much productivity out of the contractors as they do as if they're employees.

I've asked the State to look at their productivity expectations again to see if those could be modified and increased without burning out staff so that they quit, which is not what you want for your evaluators.

So yes, I think there are business issues that happen with these models of bringing on state employees as forensic evaluators, so that will create some gaps in that private system, but I think overall the recommendation is to -- I think OJD agrees with this, is to develop some centralized mechanism for forensic evaluations as many other states have gone to.

MR. MERRITHEW: I just want to add that the shorter

answer from my perspective to Mr. Garza's question is that the private evaluators aren't actually available to the state court judges because they don't have a mechanism for compelling or paying for those evaluations. By moving some amount of those evaluators into the state system, it opens up the ability to get those evaluations when, you know, the defense lawyer, for example, for many different reasons may not want to get an evaluation or provide it to the court.

MR. WILLIAMS: Your Honor, just -- and let me premise this with the reality of the last two and a half years. I've had the pleasure of engaging with Dr. Pinals on a host of issues in person and on the phone, and I've enjoyed it because she's obviously very informative on the issues.

But I want to go back to the notion of -- and again, I'll ask my clients this question, Dr. Pinals, but I think I already know the answer based on conversations of getting amici to lean in and support the legislation. I just don't see that happening because they don't agree with it. They don't agree with the shortened timelines. What they agree with is what hasn't been addressed, and maybe contempt would do it, is building the entire capacity that the State needs to build, not just in the communities. There's no question that's needed, but what's increased the orders that Ms. Scott brought up, you know, from the defendants' argument has impacted compliance, the fact is that the need for space and the need for services

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and evaluation that judges in the counties of Oregon face every day, especially in the more populated ones sitting in the courtroom today, it's because that's what they're facing, right? The need, the individuals described by Dr. Pinals with that population has changed from the trifecta of homelessness, substance abuse disorders, and mental illness. But what's also increased, as is pointed out, I think, on page 7 of Mr. Garza's brief, was the increase in the Oregon population, its numbers.

So the State hasn't addressed the State Hospital level of hospitalization issue in terms of capacity forever. It's, like, I'm not a rocket scientist, but come on. You can't fix these problems without taking them square on. And again, there's some mixture in terms of solutions to be found between increased capacity at the community level, county levels, all across the 36 counties of Oregon, and the bed space at OSH. And if you don't increase that bed space, which I think is why it wasn't studied, is because the pushback of doing that goes against the grain of the common theory of decriminalization of -- the so-called decriminalization of mental illness. I get it and I understand it, follow through the history of institutionalization, but you know what? If you're going to fix a problem, you'd better wake up and recognize that capacity at the state level is one of the key components to fixing your failed system, because that's what it is. It's beyond crisis, it's failed. And how long does that go on? I just -- I wish

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there would be this honest assessment of the realities of what we're facing, and so far there hasn't been.

THE COURT: I don't know, Ms. Scott, if there's anything you want to say at this point.

MS. SCOTT: Nothing further at this time.

THE COURT: All right. I want us to come back here sometime in January, early January, to give me an update so that I can see where everyone is -- not where everyone is, where the State is with making progress on these recommendations that it sounds like everyone agrees should be put into place and that are in place. I'm specifically interested in knowing about capacity, as we've discussed here today. I want to know about timelines for compliance, because that will also affect the likelihood of the expansion of the safety valve agreement going into place. I'm also interested in knowing, which I didn't get today, but knowing what State contempt fines are, the amount, and if they've grown since today's hearing, because there have been other contempt orders filed by state judges.

And at that point -- and the other thing I want to know is will there be a motion filed in terms of -- from the plaintiffs for contempt. If not, the Court will have to -- or are you trying to have the Court decide sua sponte of their own will make that decision. But I can't say it more clearly than I have already said, we're not going to continue this way in

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another six months or a year. You have a few months to turn the ship around, because it's been too long, and if you need to take that to the governor, if you need to take it to the legislators, you can do so. It is time for this to be addressed. Is there anything else? MR. NEIMAN: Judge Nelson, what happens to the Mosman order at the end of the hearing? It will continue. And I'm going to THE COURT: continue -- I will continue it, and I will continue the appointment -- I will extend the appointment of Dr. Pinals. Do you have something that you want to say about that? MR. NEIMAN: I think --THE COURT: And I say that in light of the motion to dismiss that I have to continue to consider. MR. NEIMAN: Well, it's a different link. I do think that extending the Mosman order for another year does not possibly send the right message of urgency. When we start talking about increments of months or years --THE COURT: Well, I said I was going to extend it, but I may not extend it for a full year. MR. NEIMAN: Okay. I don't have a proposal, and I just sprung this on this entire crowd. I understand. No, it is something to THE COURT:

think about, but I do think that it has to be extended because 1 2 it ends at the end of December, and we're in November, and 3 there's some things in place that there seems to be some agreement that people want to give some time. I'm not sure I'm 4 5 going to do a full year, but there will be an extension, and if I have to do extensions in shorter periods of time and in more 6 7 incremental settings, I will do so, but I feel at this juncture that that's the decision that needs to be made. 8 9 MR. NEIMAN: Thank you. 10 THE COURT: But I interrupted what you were saying. 11 Is there more? 12 MR. NEIMAN: No. I was done. 13 THE COURT: All right. Mr. Merrithew. 14 MR. MERRITHEW: Question for the Court: Whether you 15 want a motion from plaintiffs to base your extension over or 16 whether you're going to do that sua sponte. 17 THE COURT: I would like a motion. I think 18 MR. MERRITHEW: We'll provide that motion. 19 the motion will likely suggest that the Court extend it to the 20 end of the legislative session, recognizing that's where we 21 want to put the pressure. 22 THE COURT: I understand that, and I'll make whatever 23 decision I make at that point. 24 Thank you all. I do want a date. All right.

THE COURTROOM DEPUTY: January 9th.

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               THE COURT: January 9th. Does that work for
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     everyone? I know you -- Dr. Pinals, I know you have other
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     matters you participate in as well. Let's look at your
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     calendar, if you have it, and we can discuss that.
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               DR. PINALS: That should work, Your Honor, for me.
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               THE COURT: All right.
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               MS. SCOTT: It works for the State.
               MR. MERRITHEW: Works for us, plaintiffs.
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               THE COURT: All right.
               MR. GARZA: We'll make it work.
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               MS. OLSON: Yes.
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               THE COURT: Fair enough. All right. Thank you all
13
     again for your time and your attention.
14
               Court is adjourned.
15
               (Proceedings concluded at 10:27 a.m.)
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--000--I certify, by signing below, that the foregoing is a correct transcript of the record of proceedings in the above-entitled cause. A transcript without an original signature or conformed signature is not certified. /s/Bonita J. Shumway *November 25, 2024* BONITA J. SHUMWAY, CSR, RMR, CRR DATE Official Court Reporter 

Case 6:22-cv-01460-AN	Document 136 Filed 11/26/24	Page 50 of 61
	<b>2025 [3]</b> 17/23 18/16 18/18	above [1] 49/6
DR. PINALS: [7] 35/2 40/21 40/24 41/2	<b>219</b> [1] 17/16	above-entitled [1] 49/6
41/25 42/2 48/5	<b>23-year-old [1]</b> 20/4 <b>25 [1]</b> 49/9	absorbed [1] 42/4 abuse [1] 44/6
MR. BOYER: [5] 4/22 9/25 34/2 34/10 34/14		accepted [2] 39/10 39/21
MR. GARZA: [9] 5/16 5/20 15/7 16/2	3	access [4] 37/17 37/21 42/10 42/11
19/2 40/18 40/20 41/16 48/10	<b>30 [2]</b> 21/19 40/8	accomplish [1] 19/19
MR. MCMAHON: [3] 6/6 6/9 25/2	<b>301</b> [1] 3/22 <b>326-8188</b> [1] 3/23	accomplished [1] 9/10 account [3] 36/18 37/4 37/9
MR. MERRITHEW: [16] 4/19 7/21 7/23	<b>340</b> [1] 3/14	accurately [3] 7/25 11/15 22/11
8/11 10/12 10/20 11/9 31/23 32/16 33/1 33/13 33/15 42/25 47/14 47/18 48/8	<b>36 [1]</b> 44/15	acknowledge [2] 4/12 6/20
MR. NEIMAN: [14] 5/6 5/9 22/16 22/21	<b>360</b> [1] 3/6	across [3] 16/11 35/6 44/15
23/1 23/8 23/14 24/6 46/7 46/14 46/17	3:02-cv-00339-AN [1] 1/4 3:02-cv-0039 [1] 4/5	action [4] 9/17 10/3 24/25 34/5
46/23 47/9 47/12	3:21-cv-01637 [1] 4/10	actors [1] 28/5 actually [2] 40/7 43/2
MR. PETTIFER: [4] 5/23 6/3 24/7 24/23	3:21-cv-01637-AN [1] 1/9	acute [1] 23/23
<b>MR. WILLIAMS: [5]</b> 5/13 19/5 19/10 21/1 43/9	4	adapt [1] 18/11
MS. CONBERE: [1] 5/3		add [7] 9/25 15/10 15/11 24/8 34/1
MS. OLSON: [6] 5/21 25/19 26/6 26/14	<b>400</b> [1] 3/6 <b>415</b> [1] 2/9	34/16 42/25 addition [1] 7/8
26/17 48/11		addition [1] 7/6 additional [1] 8/18
<b>MS. SCOTT: [24]</b> 4/25 11/13 11/21 12/1 12/23 13/4 13/14 14/3 14/14 14/19	5	address [6] 12/4 17/10 20/2 20/11 25/8
27/3 27/11 27/19 28/3 28/11 29/10 30/2	<b>500</b> [1] 2/13	39/22
30/10 30/18 30/22 31/11 31/17 45/5 48/7	<b>503</b> [1] 3/23 <b>511</b> [1] 2/5	addressed [3] 43/20 44/9 46/5
THE COURT: [84]	<b>5242</b> [1] 2/22	addresses [1] 18/17 adjourned [1] 48/14
THE COURTROOM DEPUTY: [1]	555 [1] 2/22	administration [1] 28/22
47/25	6	admissions [3] 12/17 14/20 14/25
\$	<b>60 [3]</b> 27/10 29/17 40/8	admitted [1] 14/22
<b>\$55 [1]</b> 28/18	610 [1] 2/9	admitting [1] 12/24
<b>\$55 million [1]</b> 28/18	<b>68106</b> [1] 3/2	adopted [3] 9/20 10/21 10/23 ADRIENNE [1] 1/23
-	<b>6:22-cv-01460 [3]</b> 4/10 4/13 6/17	ADVOCACY [1] 1/3
-0- [4] 40/2	6:22-cv-01460-AN [1] 1/14	
000 11  49/2	<u> </u>	affairs [1] 19/13
o0o [1] 49/2	8	affect [1] 45/14
I		affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12
/s/Bonita [1] 49/9	8 816 [1] 3/11 8188 [1] 3/23	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19
<u>/</u>	8 816 [1] 3/11	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13
//s/Bonita [1] 49/9 0 0039 [1] 4/5	8 816 [1] 3/11 8188 [1] 3/23	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18
//s/Bonita [1] 49/9  0 0039 [1] 4/5 01460 [3] 4/10 4/13 6/17	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14
//s/Bonita [1] 49/9 0 0039 [1] 4/5	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11 9 90 [1] 40/9 97124 [1] 3/15	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25
//s/Bonita [1] 49/9  0 0039 [1] 4/5 01460 [3] 4/10 4/13 6/17	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11 9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14
//s/Bonita [1] 49/9  0 0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1 100 [1] 2/16	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11 9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19
/ /s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11 9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22
/ /s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20
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//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1
//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10
//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 2/3/10 120 [1] 40/9	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13
//s/Bonita [1] 49/9  0 0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1 100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18
//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1  A	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9
//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11 16th [1] 16/5	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9 19/16 20/3 21/2 22/8 26/25 27/20 30/8
/ /s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11 16th [1] 16/5 18 [2] 1/16 4/2	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1  A AJ [1] 4/7 a.m [2] 4/2 48/15 abide [1] 18/4	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9 19/16 20/3 21/2 22/8 26/25 27/20 30/8 31/11 32/20 34/4 35/9 35/11 36/25 37/5
//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11 16th [1] 16/5	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1  A  A.J [1] 4/7 a.m [2] 4/2 48/15 abide [1] 18/4 ability [3] 17/9 24/20 43/5	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9 19/16 20/3 21/2 22/8 26/25 27/20 30/8 31/11 32/20 34/4 35/9 35/11 36/25 37/5 38/12 40/16 40/22 41/14 42/4 44/14 45/6
//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11 16th [1] 16/5 18 [2] 1/16 4/2  2  20 [1] 21/20	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1  A A.J [1] 4/7 a.m [2] 4/2 48/15 abide [1] 18/4 ability [3] 17/9 24/20 43/5 able [5] 7/3 8/9 25/13 36/5 40/14	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9 19/16 20/3 21/2 22/8 26/25 27/20 30/8 31/11 32/20 34/4 35/9 35/11 36/25 37/5 38/12 40/16 40/22 41/14 42/4 44/14 45/6 47/13 47/24 47/24 48/6 48/9 48/12 48/12 allow [3] 8/7 8/16 18/1
//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11 16th [1] 16/5 18 [2] 1/16 4/2  2  20 [1] 21/20 200 [1] 2/5	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1  A  A.J [1] 4/7 a.m [2] 4/2 48/15 abide [1] 18/4 ability [3] 17/9 24/20 43/5	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9 19/16 20/3 21/2 22/8 26/25 27/20 30/8 31/11 32/20 34/4 35/9 35/11 36/25 37/5 38/12 40/16 40/22 41/14 42/4 44/14 45/6 47/13 47/24 47/24 48/6 48/9 48/12 48/12 allow [3] 8/7 8/16 18/1 allowed [1] 35/23
//s/Bonita [1] 49/9  0 0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1 100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11 16th [1] 16/5 18 [2] 1/16 4/2  2 20 [1] 21/20 200 [1] 2/5 2022 [2] 16/9 16/24	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1  A  A.J [1] 4/7 a.m [2] 4/2 48/15 abide [1] 18/4 ability [3] 17/9 24/20 43/5 able [5] 7/3 8/9 25/13 36/5 40/14 about [27] 6/24 10/21 14/16 16/24 17/15 18/19 19/13 20/17 22/10 22/16 23/12 24/1 24/12 25/7 28/1 32/8 35/17	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9 19/16 20/3 21/2 22/8 26/25 27/20 30/8 31/11 32/20 34/4 35/9 35/11 36/25 37/5 38/12 40/16 40/22 41/14 42/4 44/14 45/6 47/13 47/24 47/24 48/6 48/9 48/12 48/12 allow [3] 8/7 8/16 18/1 allowed [1] 35/23 allows [1] 37/14
//s/Bonita [1] 49/9  0 0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1 100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11 16th [1] 16/5 18 [2] 1/16 4/2  2 20 [1] 21/20 200 [1] 2/5 2022 [2] 16/9 16/24 2023 [2] 17/14 17/19	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1  A  A.J [1] 4/7 a.m [2] 4/2 48/15 abide [1] 18/4 ability [3] 17/9 24/20 43/5 able [5] 7/3 8/9 25/13 36/5 40/14 about [27] 6/24 10/21 14/16 16/24 17/15 18/19 19/13 20/17 22/10 22/16 23/12 24/1 24/12 25/7 28/1 32/8 35/17 35/21 37/5 37/10 38/21 39/24 45/12	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9 19/16 20/3 21/2 22/8 26/25 27/20 30/8 31/11 32/20 34/4 35/9 35/11 36/25 37/5 38/12 40/16 40/22 41/14 42/4 44/14 45/6 47/13 47/24 47/24 48/6 48/9 48/12 48/12 allow [3] 8/7 8/16 18/1 allowed [1] 35/23 allows [1] 37/14 almost [2] 19/25 36/20
//s/Bonita [1] 49/9  0  0039 [1] 4/5 01460 [3] 4/10 4/13 6/17 01637 [1] 4/10  1  100 [1] 2/16 1000 [1] 3/22 10:27 [1] 48/15 10th [1] 2/5 110 [1] 38/9 1125 [1] 2/13 1162 [1] 2/19 11th [1] 23/10 120 [1] 40/9 15 [1] 18/10 155 [1] 3/14 1631 [1] 3/11 16th [1] 16/5 18 [2] 1/16 4/2  2  20 [1] 21/20 200 [1] 2/5 2022 [2] 16/9 16/24	8 816 [1] 3/11 8188 [1] 3/23 8th [1] 23/11  9 90 [1] 40/9 97124 [1] 3/15 97201 [1] 2/17 97204 [1] 3/22 97205 [2] 2/5 2/9 97209 [1] 2/13 97232 [1] 3/11 97268 [1] 3/3 97301 [1] 2/19 97309 [1] 2/23 97702 [1] 3/7 9:15 [1] 4/2 9th [2] 47/25 48/1  A  A.J [1] 4/7 a.m [2] 4/2 48/15 abide [1] 18/4 ability [3] 17/9 24/20 43/5 able [5] 7/3 8/9 25/13 36/5 40/14 about [27] 6/24 10/21 14/16 16/24 17/15 18/19 19/13 20/17 22/10 22/16 23/12 24/1 24/12 25/7 28/1 32/8 35/17	affect [1] 45/14 after [5] 9/1 10/5 21/2 22/24 23/12 afternoon [1] 15/19 again [11] 6/2 6/8 7/15 12/21 17/6 17/20 23/16 42/16 43/14 44/12 48/13 against [4] 14/17 33/17 37/8 44/18 aggressively [1] 29/14 ago [7] 14/5 19/17 20/1 21/11 21/25 28/13 32/15 agree [7] 11/14 17/9 17/13 41/7 43/18 43/18 43/19 agreed [1] 25/22 agreement [9] 8/3 8/12 8/23 11/20 11/22 14/11 19/7 45/15 47/4 agrees [3] 24/9 42/23 45/10 ahead [10] 22/15 23/14 23/15 24/9 25/15 40/19 40/22 41/1 41/1 42/1 aid [3] 13/22 17/10 29/10 al [5] 1/3 1/6 1/8 1/11 1/13 Alder [1] 2/9 all [41] 4/12 4/21 4/24 6/13 6/14 7/18 8/15 9/2 10/9 11/15 11/18 11/20 19/9 19/16 20/3 21/2 22/8 26/25 27/20 30/8 31/11 32/20 34/4 35/9 35/11 36/25 37/5 38/12 40/16 40/22 41/14 42/4 44/14 45/6 47/13 47/24 47/24 48/6 48/9 48/12 48/12 allow [3] 8/7 8/16 18/1 allowed [1] 35/23 allows [1] 37/14

already [2] 43/16 45/25 also [21] 3/17 5/3 6/20 7/2 7/14 8/24 12/9 12/9 13/24 32/17 36/15 37/17 38/8 38/10 38/10 39/11 40/12 41/6 44/6 45/14 45/15 although [2] 13/11 19/19 always [2] 39/19 39/25 am [5] 13/24 15/10 26/24 27/5 30/25 amended [3] 6/16 22/23 23/9 **amendment** [1] 19/21 amici [20] 3/1 3/5 5/10 5/14 5/17 7/6 8/25 15/8 16/3 20/15 22/12 24/9 24/22 25/4 36/2 37/1 37/10 37/18 38/24 43/16 **AMICUS [3]** 2/21 3/9 3/13 among [2] 10/20 13/16 amount [3] 9/8 43/4 45/17 analysis [1] 16/6 anecdotally [1] 18/23 another [8] 22/7 26/21 32/18 34/12 40/7 41/22 46/1 46/18 answer [5] 33/23 41/18 41/24 43/1 43/16 anticipated [1] 32/25 any [12] 9/17 11/7 14/18 14/24 22/16 25/17 30/6 33/9 33/21 34/24 36/23 36/24 Anyone [1] 40/16 anything [15] 9/18 14/11 18/22 18/24 19/20 26/13 28/6 29/19 29/19 34/1 34/15 34/19 40/17 45/4 46/6 anywhere [1] 21/13 apologized [1] 17/5 appearances [2] 2/2 4/17 appeared [1] 16/13 appearing [1] 5/7 application [1] 16/7 apply [1] 26/2 appointment [2] 46/11 46/11 appreciate [1] 35/3 **approach** [1] 28/8 appropriate [2] 8/8 8/17 are [72] aren't [3] 26/10 39/19 43/2 argue [1] 16/20 argument [3] 16/24 23/12 43/24 around [5] 12/3 20/10 35/12 41/5 46/2 as [61] ask [7] 6/5 28/3 28/11 29/2 29/4 29/22 43/15 asked [3] 36/16 39/5 42/15 asking [4] 9/17 14/19 30/13 31/15 **assessment** [1] 45/1 assigned [1] 23/4 assist [2] 13/22 29/10 assume [1] 17/25 attempted [1] 36/22 attention [2] 35/1 48/13 attorneys [5] 3/5 5/14 8/8 8/20 19/12 August [2] 6/22 16/5 August 16th [1] 16/5 Authority [7] 1/17 5/1 5/5 15/25 27/2 30/3 34/21 authorized [1] 15/11 **autonomy [1]** 31/8 availability [1] 9/5

available [3] 25/14 32/7 43/2 Ave [1] 3/22 Avenue [2] 2/5 3/14 aware [4] 13/10 17/22 26/21 33/1 away [2] 18/22 38/24 awful [1] 18/3 awfully [1] 18/6 back [8] 14/10 21/18 21/22 22/22 23/16 29/6 43/14 45/6 backlash [1] 36/21 Band [1] 17/10 Band-Aid [1] 17/10 barriers [1] 36/3 Barton [1] 5/14 **base [1]** 47/15 based [5] 10/3 28/8 29/7 36/5 43/16 basically [3] 16/8 16/12 36/8 **basis** [1] 24/10 be [84] bear [1] 37/20 bearing [1] 31/2 because [38] 7/4 9/6 9/22 10/6 10/7 11/3 11/11 13/10 13/11 19/20 20/10 20/16 21/3 22/9 22/13 22/24 24/22 26/7 27/5 27/15 28/10 30/24 34/13 34/22 36/8 36/13 37/18 41/23 43/3 43/12 43/18 44/3 44/17 44/24 45/13 45/18 46/2 47/1 Becker [1] 2/12 Beckerman [2] 6/22 7/15 **becomes [1]** 39/20 bed [2] 44/15 44/16 been [39] 4/13 6/23 7/4 7/11 7/24 8/20 8/21 10/10 11/15 12/9 13/10 13/11 13/13 13/16 14/4 15/1 17/17 23/21 25/25 26/1 26/4 26/8 26/22 27/7 28/15 28/24 31/1 32/23 32/24 34/18 35/1 36/4 36/8 41/2 41/3 43/20 45/2 45/18 46/2 before [15] 1/23 16/2 16/21 17/2 17/6 18/3 18/19 25/4 26/9 27/7 27/14 28/4 37/22 40/9 41/12 begin [3] 4/18 7/17 15/24 beginning [1] 40/13 behalf [7] 5/14 5/21 6/6 19/6 19/12 20/6 20/14 behavioral [4] 17/12 33/5 38/14 39/15 behoove [1] 22/18 being [11] 14/14 22/25 24/11 27/16 28/20 29/14 30/5 30/9 35/23 39/5 39/21 belabor [1] 25/2 believe [7] 16/8 24/3 25/5 30/10 30/18 34/20 38/17 believes [1] 11/23 below [1] 49/4 benchmarks [2] 40/13 40/13 Bend [1] 3/7 benefit [1] 15/17 best [10] 3/6 3/6 18/16 25/14 31/12 31/17 31/19 32/1 32/3 32/4 better [2] 33/9 44/22 between [2] 32/11 44/13 beyond [1] 44/24 bill [2] 17/15 17/23 bills [2] 11/7 38/20

**Billy [2]** 3/5 5/13 biologically [1] 38/7 bit [3] 21/15 26/3 34/6 **BOBBY [1]** 1/6 **Bond** [1] 3/6 Bonita [3] 3/21 49/9 49/10 bookshelf [1] 22/7 boots [3] 25/7 29/23 30/14 both [2] 9/3 12/16 **BOWMAN [4]** 1/8 4/8 5/11 38/23 **Box [1]** 3/2 Boyer [2] 2/4 4/22 branch [1] 13/25 brand [1] 28/22 brand-new [1] 28/22 breach [1] 26/14 brief [7] 16/8 19/7 23/10 28/4 28/12 29/22 44/8 briefing [3] 6/18 23/11 23/25 bring [3] 27/1 28/2 31/8 bringing [1] 42/20 broad [1] 18/1 **Broadway [1]** 3/11 brought [4] 35/1 35/23 37/18 43/23 **Broyles [2]** 7/4 25/24 budget [1] 30/6 **build [4]** 20/22 28/6 38/16 43/21 building [2] 27/20 43/21 **built [1]** 27/16 **burden [1]** 24/15 burning [1] 42/17 business [1] 42/19

calendar [1] 48/4 call [1] 4/8 called [2] 10/13 44/19 calls [1] 24/10 came [10] 7/5 9/12 17/6 22/22 22/25 36/6 36/16 36/19 36/20 40/12 can [36] 6/13 7/12 7/18 7/20 9/22 10/19 11/5 11/23 12/3 12/3 12/6 13/19 13/20 14/8 14/9 18/25 20/14 23/18 24/9 24/19 25/12 27/11 28/6 28/10 28/10 29/16 29/16 31/8 31/14 33/15 33/21 38/11 41/25 45/8 46/4 48/4 can't [6] 14/21 18/11 30/12 34/7 44/11 45/24 cannot [2] 14/11 15/2 capacity [17] 1/17 11/16 12/10 12/12

Carla [1] 4/25
case [23] 1/4 1/9 1/14 4/5 4/5 4/10 4/13
5/11 6/16 6/16 7/12 13/11 22/17 22/22
23/4 23/6 23/15 32/11 33/16 36/9 38/10
40/13 41/21
cases [8] 4/9 4/9 4/10 4/12 8/17 23/25
26/14 39/9
cause [1] 49/6
cautiously [1] 10/2
CENTER [4] 1/3 3/10 5/22 36/7
centralized [2] 11/1 42/23
certainly [3] 25/13 32/3 33/16

20/22 24/1 24/18 24/19 25/5 27/16 27/19

28/6 43/21 44/10 44/14 44/22 45/12

care [4] 23/22 23/23 24/13 35/19

C certified [1] 49/7 certify [1] 49/4 challenges [2] 38/8 39/16 Chance [1] 35/20 change [6] 21/15 24/17 25/22 29/21 32/11 32/23 changed [1] 44/5 **Charles [1]** 5/10 choose [1] 15/17 chosen [1] 24/2 Circuit [2] 20/25 22/21 civil [1] 22/17 claims [1] 5/11 clarify [1] 25/20 **Clarkson [1]** 5/15 **class [1]** 8/13 clauses [1] 18/1 clear [4] 36/6 37/10 41/2 41/4 clearly [3] 13/25 31/5 45/24 client [1] 27/12 clients [8] 11/17 13/19 15/11 19/6 20/15 28/13 31/12 43/15 clinical [1] 37/24 **clinically [1]** 37/12 **clinicians** [1] 37/23 **close [1]** 23/11 **co [1]** 38/1 co-occurring [1] 38/1 **codify [1]** 17/16 coherent [1] 42/9 collaborate [1] 37/7 collaboration [1] 31/2 collaborative [1] 38/24 collaboratively [2] 31/1 31/7 **collective [1]** 10/8 come [11] 4/14 6/1 6/20 19/15 23/16 27/22 35/12 36/25 40/15 44/11 45/6 comes [1] 33/3 comfortable [1] 8/10 coming [7] 12/11 12/19 13/5 27/16 33/20 35/16 41/18 comments [2] 19/15 34/4 **commitment** [1] 29/11 **committed** [1] 11/18 commodity [1] 42/7 **common [1]** 44/18 communities [3] 9/6 28/15 43/22 community [22] 10/22 11/4 11/16 12/12 12/17 13/2 23/20 23/24 24/12 24/14 35/20 36/4 36/5 36/17 37/4 37/9 37/15 38/16 39/12 39/20 39/23 44/14 community-based [1] 36/5 comparison [1] 16/6 compel [1] 26/23 compelling [1] 43/3 competency [2] 36/4 38/11 competing [1] 21/9 **complaint [2]** 6/16 23/9 complaints [1] 26/6 **complete** [1] 19/7 complex [2] 35/4 38/1 complexity [2] 39/12 39/15 compliance [23] 7/5 8/5 8/5 13/9 14/10 14/12 18/5 19/20 19/22 21/16 27/1 27/21

28/2 29/6 29/12 29/17 31/9 32/2 33/22 34/22 41/11 43/24 45/13 comply [2] 7/3 14/21 components [1] 44/23 Conbere [2] 2/18 5/3 concern [3] 17/24 29/6 33/7 concerned [2] 19/13 32/8 concerns [1] 39/4 concluded [1] 48/15 conditions [1] 38/2 conference [9] 1/21 4/12 6/21 7/1 7/7 17/7 22/24 27/6 34/12 confident [1] 21/8 confirm [1] 25/12 conformed [1] 49/7 confounding [2] 38/9 38/11 conjunction [1] 13/1 consensus [5] 10/20 10/22 10/23 10/24 conservatively [1] 40/2 consider [4] 15/24 31/9 34/23 46/16 consideration [3] 15/21 15/22 35/3 considered [1] 7/7 considering [2] 16/2 20/15 consisting [1] 15/15 Constitution [1] 16/16 constitutional [2] 16/19 23/17 constructed [1] 18/11 construction [1] 21/2 contemplate [1] 9/18 contemplated [1] 26/23 contemplating [2] 7/14 32/6 contempt [27] 14/15 14/16 14/23 16/1 16/23 20/20 22/12 24/21 28/2 28/4 28/8 29/20 31/20 32/3 33/14 33/15 33/16 33/16 34/3 41/3 41/5 41/8 41/13 43/20 45/17 45/18 45/22 contempt-based [1] 28/8 contempts [1] 15/3 context [1] 16/12 contingent [3] 8/4 11/24 19/21 continue [15] 12/13 17/9 20/24 24/24 25/5 25/10 27/6 31/7 37/7 45/25 46/9 46/10 46/10 46/10 46/16 continues [1] 31/3 continuing [2] 9/18 23/17 contractors [1] 42/13 contracts [1] 42/12 Contrary [1] 28/19 conversations [1] 43/16 copy [2] 10/17 10/18 correct [4] 12/1 25/20 26/3 49/5 **correctly [1]** 10/9 cost [1] 20/16 costly [2] 21/6 31/10 Couch [1] 2/13 could [13] 9/3 9/9 9/19 11/9 15/13 15/14 12/24 14/20 15/6 33/18 41/4 16/22 22/11 29/19 35/14 40/15 41/5 couldn't [1] 36/9 counsel [4] 2/22 3/14 4/16 11/14 counties [8] 9/2 12/2 22/5 39/8 42/9 42/10 44/1 44/15 counties' [1] 9/3 country [1] 35/6

county [20] 2/21 2/22 3/13 3/14 5/24 5/25 6/7 14/15 24/8 24/11 24/15 24/16 24/20 24/24 25/3 25/4 25/12 35/20 42/5 couple [4] 7/20 11/24 14/16 35/10 course [2] 17/24 32/11 court [40] 1/1 1/24 2/19 2/22 3/21 5/17 8/6 9/13 9/17 9/19 14/15 14/23 15/2 15/8 15/24 16/22 17/2 18/23 18/24 22/16 22/22 23/3 23/12 23/15 24/3 31/9 32/7 33/3 33/11 34/23 39/21 40/14 43/2 43/8 45/22 45/23 47/14 47/19 48/14 49/11 court's [6] 8/2 16/23 17/9 29/5 29/21 35/1 Courthouse [1] 3/21 courtroom [3] 5/19 5/20 44/3 courts [3] 11/2 39/19 39/23 coverage [1] 21/1 covering [1] 21/19 create [1] 42/21 creative [1] 29/15 crime [4] 3/9 5/21 5/22 12/25 crimes [2] 8/13 26/2 crisis [3] 18/17 24/1 44/24 crowd [1] 46/24 CRR [2] 3/21 49/10 CSR [2] 3/21 49/10 **curious** [1] 34/20 current [4] 12/23 13/6 33/18 36/8 currently [4] 8/12 32/12 32/24 33/10 custody [1] 26/9 cv [8] 1/4 1/9 1/14 4/5 4/10 4/10 4/13 6/17

dangerous [1] 24/13 **DAs [1]** 8/16 data [4] 14/4 14/6 16/5 18/21 date [2] 47/24 49/10 Dave [1] 4/22 David [1] 2/4 day [2] 21/6 44/2 days [5] 27/10 29/17 40/8 40/9 40/9 dealt [1] 18/20 **Debra** [1] 3/17 **December [2]** 23/10 47/2 **December 11th [1]** 23/10 decide [1] 45/23 decided [1] 16/25 decision [5] 22/5 34/6 45/24 47/8 47/23 decisions [4] 16/9 33/8 33/9 41/9 declarations [1] 28/12 decrease [1] 13/4 decriminalization [2] 44/18 44/19 **Defendant** [1] 1/18 defendants [10] 1/7 1/12 2/15 4/14 6/18 defendants' [1] 43/24 **DEFENDERS** [3] 2/8 4/6 4/20 defense [1] 43/6 definitely [2] 10/4 24/16 deliberations [1] 15/14 deliver [1] 15/16 **DELORES** [1] 1/11 Department [4] 2/15 2/18 5/1 5/4

D departures [1] 32/25 depend [1] 39/4 depends [1] 34/4 derived [1] 15/16 described [1] 44/4 **describes [1]** 11/15 detailed [3] 7/24 16/9 30/4 **determine** [1] 9/16 **determined** [1] 33/11 determining [1] 8/17 develop [2] 36/16 42/23 diabetes [1] 39/18 dictating [2] 32/19 33/4 did [11] 6/5 7/6 7/8 15/19 15/19 15/21 16/2 25/21 28/4 36/17 42/3 didn't [7] 17/18 20/2 21/13 27/22 28/21 37/15 45/16 difference [1] 30/24 different [16] 4/15 12/4 12/10 14/1 19/19 22/10 25/16 27/25 34/6 35/8 36/18 **E** 37/24 38/7 38/7 43/7 46/17 direction [2] 39/9 40/11 **Director [1]** 1/17 **DISABILITY [5]** 2/3 2/4 4/6 4/23 33/25 discharge [1] 35/11 discharged [1] 24/11 discharges [3] 35/14 35/25 39/7 discuss [1] 48/4 discussed [3] 27/12 39/4 45/12 **discussion** [1] 20/17 disease [1] 39/18 disfavored [1] 31/10 disheartening [1] 23/16 dismiss [6] 4/13 6/17 22/19 23/10 23/25 46/16 dismissal [1] 22/22 **disorders** [1] 44/6 district [10] 1/1 1/2 1/24 3/5 3/21 5/14 8/7 8/19 19/12 20/25 diversion [1] 27/24 **Division** [1] 2/16 do [69] **Doctor [1]** 40/22 **document [1]** 10/15 does [10] 6/14 17/11 22/16 28/25 31/9 35/14 39/13 44/25 46/18 48/1 doesn't [1] 20/11 doing [8] 12/5 13/15 14/9 16/21 21/5 23/18 36/6 44/17 don't [44] 9/25 10/17 14/1 18/20 19/3 19/23 20/4 20/11 20/18 21/10 22/18 23/14 24/22 25/19 26/7 26/7 26/12 26/22 29/18 30/18 30/20 30/22 31/14 32/4 33/7 33/22 33/25 34/17 34/18 37/4 37/11 38/2 41/18 41/23 41/24 42/10 42/13 43/3 43/17 43/18 43/18 44/16 45/3 46/23 done [16] 7/24 9/3 13/13 13/16 17/2 17/19 20/5 21/19 21/24 26/20 27/18 36/9 36/23 37/20 40/23 47/12 **Donohue** [1] 5/17 door [1] 38/6 doubling [1] 28/16 down [3] 9/7 18/10 37/11

dozens [1] 18/9

Dr [2] 3/17 14/25 Dr. [29] 6/11 7/8 7/23 9/11 9/20 10/1 11/14 11/19 12/14 13/15 13/18 14/4 14/10 26/25 27/13 27/14 27/20 28/7 29/2 40/7 41/18 41/22 42/7 42/10 42/11 42/18 29/20 30/4 32/5 34/15 40/23 43/11 43/15 42/21 43/2 43/5 44/4 46/11 48/2 Dr. Pinals [14] 6/11 9/20 10/1 13/18 14/10 27/13 28/7 34/15 40/23 43/11 43/15 44/4 46/11 48/2 Dr. Pinals' [15] 7/8 7/23 9/11 11/14 11/19 12/14 13/15 14/4 26/25 27/14 27/20 29/2 29/20 30/4 32/5 draft [1] 17/23 dramatic [3] 13/21 29/11 40/9 driver [2] 8/21 13/21 drop [1] 18/18 due [2] 23/10 36/25 during [3] 6/25 17/7 17/7 dust [1] 22/7 duties [1] 39/6 each [3] 7/10 28/16 35/7 **Eamon [2]** 3/13 6/6 earlier [3] 15/14 25/24 34/12 early [1] 45/7 easily [1] 38/3 easy [1] 39/25 echo [1] 10/1 ECMU [4] 35/18 35/19 39/4 40/6 education [2] 36/12 38/21 effect [2] 14/24 41/23 effective [1] 39/6 efficient [1] 11/1 effort [4] 12/7 17/16 17/21 41/12 efforts [3] 7/11 11/15 16/10 eligible [1] 8/13 else [12] 8/18 13/12 13/15 14/11 18/24 21/6 21/14 22/1 26/20 29/19 34/19 46/6 employees [2] 42/14 42/20

employer [1] 41/22 encouraging [1] 15/24 end [6] 21/6 32/5 34/11 46/8 47/2 47/20 ended [1] 42/6 endorse [1] 18/15 ends [2] 29/5 47/2 enforce [1] 16/15 engage [1] 7/14 engaging [1] 43/11 enjoyed [1] 43/12 enough [3] 6/14 18/1 48/12 **ensure** [1] 9/19 entered [1] 14/16 entire [3] 38/14 43/21 46/24 entirely [1] 32/13 entitled [1] 49/6 Epstein [1] 2/12 equitable [1] 14/25 Eric [2] 2/12 5/6 Erin [3] 3/10 3/10 5/21 especially [2] 38/5 44/2 essentially [2] 4/8 15/15 et [5] 1/3 1/6 1/8 1/11 1/13 evaluated [1] 12/6 evaluation [5] 36/9 42/5 42/8 43/8 44/1

evaluations [6] 11/2 22/4 36/5 42/24 43/4 43/6 evaluators [14] 12/6 35/18 36/1 36/5 even [3] 17/18 35/6 36/4 every [3] 30/7 39/13 44/1 everybody [5] 9/6 15/6 21/14 39/9 39/25 everyone [10] 6/14 22/18 26/21 29/3 30/25 32/24 45/8 45/8 45/10 48/2 everything [5] 8/18 14/9 23/18 24/9 34/17 example [2] 37/5 43/7 exception [2] 25/21 25/25 excuse [1] 24/1 excuses [1] 32/17 exercise [1] 16/23 existing [3] 16/18 27/15 41/22 expand [2] 8/15 9/5 expansion [5] 8/3 8/6 8/10 8/19 45/14 expectations [1] 42/16 expecting [1] 23/11 expert [3] 6/11 14/6 39/13 expertise [2] 14/4 39/14 explanation [1] 38/21 **explore [1]** 16/22 expressed [2] 31/11 32/1 extend [4] 46/11 46/21 46/22 47/19 **extended [3]** 35/19 37/14 47/1 **extending** [1] 46/18 **extension [2]** 47/5 47/15 extensions [1] 47/6 **extensively [2]** 25/7 27/12 **extremely [2]** 11/18 13/19

face [1] 44/1 faced [1] 21/23 facility [1] 21/2 facing [2] 44/3 45/2 fact [5] 8/19 11/22 37/21 38/12 43/25 factors [1] 36/18 failed [2] 44/24 44/25 failing [1] 37/19 failings [1] 21/20 fair [2] 19/14 48/12 fairly [1] 8/21 faith [1] 10/1 falling [1] 9/7 familiar [1] 14/6 fantastic [1] 20/10 far [1] 45/2 fast [2] 15/13 37/25 faster [3] 14/12 41/9 41/11 fault [1] 38/13 federal [10] 12/23 13/6 13/7 15/1 16/7 16/9 16/14 16/14 16/17 40/14 feedback [1] 9/8 feel [2] 8/10 47/7

felonies [4] 8/16 25/22 25/23 26/1

fell [1] 29/12

few [1] 46/1

felony [1] 25/25

FES [3] 11/17 12/5 41/20

figure [4] 7/12 13/19 18/15 19/16 file [5] 22/12 24/20 31/21 31/23 32/3 filed [10] 4/14 6/16 6/17 16/8 19/7 22/23 23/9 23/9 45/19 45/21 filing [1] 33/23 final [1] 20/1 finalized [1] 10/14 finally [1] 20/21 find [3] 9/2 30/23 31/12 finding [3] 29/15 33/16 33/21 fines [3] 27/22 27/23 45/17 fines are [1] 45/17 fining [2] 14/23 33/18 first [6] 3/14 14/5 19/6 35/11 35/23 36/16 fits [1] 21/10 five [1] 13/22 fix [10] 20/5 21/4 21/7 21/7 21/21 22/11 22/14 38/13 44/12 44/22 fixed [2] 21/16 22/6 fixing [1] 44/23 fluctuations [1] 18/12 focal [1] 27/25 focus [1] 4/15 focused [2] 12/1 12/3 folks [5] 18/20 19/15 25/6 25/12 26/9 follow [2] 14/24 44/20 following [1] 11/18 foregoing [1] 49/4 forensic [8] 11/2 35/18 36/1 41/17 42/4 42/6 42/20 42/24 forensically [1] 37/12 forever [1] 44/10 form [1] 10/14 formally [2] 22/25 23/6 forward [8] 12/15 13/17 14/12 15/11 18/2 25/10 32/4 37/3 found [1] 44/13 four [3] 13/22 14/5 40/4 fragile [1] 18/6 frames [1] 36/17 frankly [2] 20/20 26/20 free [1] 8/12 Friday [4] 9/15 15/13 15/19 19/8 front [3] 9/12 17/6 39/10 full [4] 12/5 39/7 46/22 47/5 full-time [2] 12/5 39/7 fully [4] 17/11 28/4 29/22 37/4 **functional** [1] 17/11 fund [1] 29/1 funding [2] 11/8 12/9 funds [2] 17/11 33/20 further [1] 45/5 future [3] 9/4 20/18 27/10

gap [1] 39/5 gaps [1] 42/21 Garza [7] 3/1 3/2 5/16 15/8 19/8 21/11 32/1 Garza's [3] 28/19 43/1 44/7 gather [1] 22/7 **GEI [1]** 35/13 general [1] 24/16

13/9 14/9 15/19 17/18 20/4 21/13 22/13 23/4 23/14 23/15 24/10 27/7 27/13 29/16 happened [6] 6/22 7/2 17/19 17/21 29/16 34/7 34/22 35/5 35/6 35/7 37/13 37/15 38/22 38/25 39/1 40/5 41/9 41/10 42/13 43/6 43/7 44/19 45/16 get some [1] 34/7 gets [3] 10/4 14/22 22/8 getting [9] 11/2 26/11 26/12 26/13 26/14 35/24 37/19 42/6 43/16 give [11] 7/15 7/17 7/19 10/19 15/5 15/20 15/21 22/19 31/7 45/7 47/4 given [3] 10/2 19/22 21/8 giving [1] 41/11 glad [1] 30/25 **go [16]** 7/13 16/25 18/1 22/7 22/15 24/3 25/15 34/5 37/2 40/19 40/22 41/1 41/1 42/1 43/14 44/25 goal [1] 13/8 goes [1] 44/17 going [35] 6/24 8/15 11/7 13/9 13/10 18/5 20/4 21/9 21/15 21/17 21/22 21/23 22/6 22/13 22/17 23/4 23/19 25/10 27/7 28/24 32/17 33/21 34/4 34/8 34/11 34/12 37/6 41/12 44/21 45/15 45/25 46/9 46/21 47/5 47/16 gone [2] 20/19 42/24 good [14] 4/4 4/19 4/22 4/24 4/25 5/6 5/13 5/16 7/21 7/22 11/13 24/7 33/21 got [8] 7/25 8/23 9/7 9/14 15/18 19/17 32/5 38/10 gotten [1] 26/6 governor [2] 21/4 46/3 governor's [2] 30/10 32/12 grab [1] 28/6 grabbing [1] 28/6 graciously [1] 22/25 grain [1] 44/18 granted [1] 36/22 Grants [1] 38/10 granular [1] 33/4 great [1] 21/19 greatly [1] 19/12 Green [1] 2/12 ground [3] 25/7 29/24 30/14 grounded [1] 39/14 group [7] 10/13 10/14 10/21 30/19

32/14 32/18 42/6

groups [5] 10/8 10/11 17/20 30/15 30/16

Grove [1] 3/3 growing [1] 27/19 grown [2] 28/16 45/17 guess [1] 18/8

# Н

had [31] 6/20 6/21 6/22 6/23 7/2 7/4 9/15 14/24 15/12 16/15 16/24 17/2 17/17 17/20 21/12 22/11 23/5 24/19 24/20 26/22 27/17 27/18 28/22 29/19 35/8 36/8 40/23 40/24 41/3 41/19 43/11 half [2] 42/11 43/10 hammer [1] 18/19 happen [13] 6/25 7/25 9/21 9/21 17/4

21/17 24/2 27/9 27/9 31/6 40/6 42/3 42/19

34/17 38/19

happening [5] 10/6 11/25 30/15 30/15 43/18

happens [4] 13/6 18/18 38/19 46/7 happy [2] 10/15 18/24 hard [7] 9/9 13/18 13/19 19/16 26/7 28/14 29/13

has [31] 4/13 7/24 12/7 12/9 13/10 13/12 13/18 13/25 14/4 15/6 20/18 21/18 23/20 24/2 24/9 25/6 26/4 27/7 28/15 28/16 28/24 32/24 34/17 34/18 34/25 35/8 38/8 39/14 43/24 44/5 47/1

hasn't [6] 8/21 13/16 14/24 43/20 44/9 45/2

**HATHI [1]** 1/16 have [98] Haven't [1] 9/15

having [4] 11/1 19/10 20/17 41/6 he [4] 10/14 17/7 17/9 19/10

head [3] 11/5 33/19 33/19 headed [1] 10/13

headwinds [2] 36/24 36/25

health [18] 1/13 1/17 2/11 4/8 5/1 5/5 5/9 5/9 5/10 15/25 17/12 21/21 27/1 30/2

33/5 34/21 38/14 39/15

hear [6] 7/10 10/5 19/3 23/11 23/16 27/21

heard [2] 37/10 41/19 hearing [6] 8/24 17/18 25/18 37/23 45/18 46/8

heart [1] 20/3 heavy [1] 24/15 help [2] 12/6 24/19 helpful [2] 18/25 36/12

her [6] 1/16 6/13 8/1 9/20 13/20 27/21 here [11] 4/5 14/8 21/13 21/22 23/8

23/16 25/6 28/5 32/16 45/6 45/12 high [1] 38/3

**Hill [1]** 5/18 Hillsboro [1] 3/15 **him** [1] 17/6 hired [1] 14/5 hiring [2] 12/5 12/7

history [4] 17/2 20/20 21/18 44/20

hold [1] 15/25

homelessness [1] 44/5

honest [1] 45/1

honestly [3] 19/22 20/14 23/4

Honor [29] 4/19 4/22 5/6 5/13 5/16 5/20 5/23 7/21 9/25 10/12 11/13 15/8 16/3 19/5 22/1 22/14 24/7 24/23 25/1 25/3 31/24 33/2 33/13 34/3 35/2 40/18 41/16

43/9 48/5

**HONORABLE [1]** 1/23 hope [1] 17/15

hopeful [3] 12/8 28/25 35/17 hopefully [3] 6/12 12/11 25/11

Horst [1] 2/8

hospital [25] 5/2 5/4 5/7 5/7 7/3 10/24 12/16 12/19 13/5 16/1 18/5 24/13 26/10 27/2 29/11 32/13 33/19 34/22 37/11 37/16 37/18 37/19 37/20 40/15 44/9

jail [1] 27/24 jails [1] 35/9 January [6] 23/11 29/5 45/7 45/7 47/25 48/1 January 8th [1] 23/11 January 9th [1] 47/25 **JAROD [1]** 1/8 Jesse [3] 2/8 4/19 17/5 Jill [2] 2/18 5/3 job [1] 21/19 **John [4]** 2/21 5/15 5/23 6/3 Jonathan [1] 5/18 judge [18] 1/24 5/17 5/18 5/18 6/22 7/4 7/15 16/5 16/17 16/20 16/25 22/21 28/4 36/2 39/10 39/12 39/13 46/7 judges [12] 3/1 5/17 7/6 14/23 15/9 16/4 35/12 35/23 46/15

16/14 22/5 39/11 43/3 44/1 45/19 judgment [1] 8/16

judicial [1] 13/25 jump [2] 14/20 15/2 juncture [1] 47/7

June [4] 20/2 29/5 29/12 40/3

just [34] 7/17 7/19 9/14 12/10 13/12 18/2 18/3 18/21 19/24 20/18 21/17 22/19 limitations [1] 10/25 24/8 24/15 24/23 25/19 26/3 26/11 27/6 28/11 29/4 32/1 32/5 37/5 39/5 39/18 40/20 41/17 42/25 43/9 43/17 43/22 44/25 46/24

justice [5] 2/15 2/18 5/1 5/4 20/3

K

impacts [1] 23/20

imperfect [1] 38/25

importantly [1] 20/16

improve [2] 28/24 32/18

included [2] 20/9 30/6

incorporated [1] 15/1

**increases** [1] 18/7

increasing [1] 31/3

increasingly [1] 16/13

incremental [1] 47/7

increments [1] 46/20

individual [1] 39/22

informative [1] 43/13

infrequently [1] 8/21

injunction [1] 20/4

injuries [1] 8/15

inpatient [1] 13/2

instead [1] 38/24

insufficient [1] 39/1

intended [1] 38/18

intending [1] 12/25

informed [1] 22/5

indicated [2] 6/15 6/23

individuals [2] 39/16 44/4

injunctions [2] 16/11 16/15

institutionalization [1] 44/21

information [4] 7/9 8/2 9/2 31/16

improvement [2] 12/12 26/5

incomprehensible [1] 19/25

increase [11] 11/16 11/16 13/3 13/22

26/8 28/24 29/10 40/3 40/3 44/8 44/16

increased [4] 42/17 43/23 44/7 44/14

impressed [1] 18/20

include [1] 13/1

implemented [2] 11/23 27/1

important [3] 34/23 35/11 36/15

Keith [4] 3/1 3/2 5/16 15/8 **Kevin [2]** 5/14 10/13 key [2] 25/5 44/23 kind [17] 8/9 14/18 15/15 16/11 17/1 17/3 18/2 18/4 18/11 18/12 18/14 25/11

13/22 16/16 17/20 19/20 21/12 21/12 21/19 21/20 28/21 32/5 38/19 43/10

legislation [12] 12/14 12/15 12/20 13/1 13/18 18/1 28/20 36/22 37/6 38/25 39/1

legislative [9] 10/3 11/8 17/14 17/18

30/7 30/16 30/21 34/5 47/20 legislatively [2] 10/7 17/19

legislators [2] 31/18 46/4

legislature [7] 10/22 17/10 18/16 21/9 28/25 30/12 31/13

length [1] 26/8 lens [1] 40/1 less [2] 23/5 27/10

let [6] 7/16 19/6 19/14 24/2 30/23 43/9 let's [2] 21/19 48/3

level [9] 11/17 20/9 20/25 20/25 24/13 33/4 44/10 44/14 44/23

levels [2] 19/16 44/14

Levi [1] 2/8

light [8] 29/8 30/8 34/17 34/23 34/25

like [17] 7/10 10/5 10/17 10/24 11/11 15/5 18/10 20/23 21/14 21/14 23/1 27/10 31/6 39/18 44/11 45/10 47/17

liked [1] 15/13

likelihood [4] 19/23 30/5 31/6 45/14 likely [2] 31/13 47/19

limit [2] 12/18 12/18

limitations ought [1] 10/25 limited [3] 8/14 40/14 42/7

limiting [1] 12/17

limits [4] 12/16 13/2 36/17 37/9 line [4] 12/11 14/20 14/20 15/2

lines [1] 33/3 link [1] 46/17

list [5] 13/14 14/25 35/9 35/13 35/24 litigation [6] 16/10 20/12 20/19 20/24 20/24 28/1

little [3] 8/7 19/17 34/6 **LLP [2]** 2/8 3/6

Case 6:22-cv-01460-AN local [2] 9/5 20/9 long [13] 13/9 13/10 18/3 21/12 23/22 30/7 34/21 35/5 35/7 39/3 42/8 44/25 46/2 long-term [1] 23/22 longer [3] 9/4 9/12 13/7 look [12] 10/24 17/14 18/7 20/18 21/17 25/8 28/15 31/4 31/5 39/19 42/15 48/3 looking [5] 15/7 35/13 37/17 39/14 looks [1] 20/23 lot [10] 15/21 17/21 17/21 17/22 17/22 22/8 22/10 34/5 36/13 38/21

loud [2] 36/6 37/10

love [1] 27/21

loved [1] 21/25 made [6] 7/11 10/4 16/9 37/2 41/10 47/8 Madison [1] 4/7 main [4] 12/17 13/21 24/18 32/10 maintain [2] 13/5 24/2 major [2] 8/21 24/24 make [17] 9/21 15/17 18/16 18/19 22/6 23/19 25/14 25/16 25/21 32/16 33/16 34/13 39/7 45/24 47/22 47/23 48/10 makes [3] 26/10 30/24 37/12 making [5] 29/1 33/8 33/9 36/18 45/9 **Management [1]** 35/19 manner [1] 42/9 many [7] 10/2 11/23 31/1 35/8 36/18 42/24 43/7 MARION [8] 2/21 2/22 5/24 5/25 14/15 24/8 24/24 25/4 Market [1] 2/16 matter [4] 25/24 35/4 38/23 41/7 matters [1] 48/3 **MATTEUCCI [1]** 1/11 **Matthew [1]** 5/17 may [9] 4/14 29/12 38/25 39/1 39/16 40/3 40/18 43/7 46/22 maybe [3] 20/21 23/5 43/20 McMahon [3] 3/13 6/6 6/9 me [17] 7/15 7/16 7/17 7/19 8/9 10/19 15/5 15/7 15/23 19/6 19/14 19/25 26/10 30/23 43/9 45/7 48/5 mean [9] 18/8 18/9 21/17 26/11 30/6 32/22 33/11 34/16 34/19 meaningful [1] 18/17 means [1] 25/12 Measure [1] 38/9 mechanism [2] 42/23 43/3 media [2] 21/1 21/18 mediation [8] 6/22 7/15 8/3 8/24 8/24 9/1 19/18 19/25 medication [2] 37/17 38/3 medications [2] 37/19 37/22 meet [1] 39/22 meeting [1] 35/21 member [3] 4/9 4/13 6/16 mental [4] 21/21 38/2 44/6 44/19 mention [1] 21/3

mentioned [2] 20/8 25/24

Merrithew [9] 2/8 2/8 4/20 10/10 17/5

18/15 25/20 26/3 47/13 message [2] 16/12 46/19 met [1] 40/14 METROPOLITAN [3] 2/7 4/6 4/20 might [5] 17/6 22/18 24/21 25/8 34/6 million [1] 28/18 mind [1] 40/2 MINK [4] 1/6 4/8 10/13 38/23 Mink/Bowman [1] 38/23 misdemeanor [2] 12/18 12/25 misspoke [1] 26/3 misunderstanding [1] 36/14 mixture [1] 44/13 model [1] 35/19 models [1] 42/20 modified [1] 42/16 moment [2] 21/11 21/25 momentum [1] 36/24 money [6] 12/3 17/22 21/10 28/15 32/20 neutral [2] 6/11 16/18 33/20 monitor [2] 33/3 33/11

month [3] 14/16 18/9 18/10 months [7] 8/18 13/23 21/23 40/4 46/1 46/1 46/20 more [17] 8/7 11/1 11/10 15/14 20/5 23/21 24/19 33/4 35/15 37/21 38/1 39/7 42/9 44/2 45/24 47/6 47/11 morning [13] 4/4 4/15 4/19 4/22 4/24 4/25 5/6 5/13 5/16 7/21 7/22 11/13 24/7 Mosman [6] 16/20 16/25 28/5 36/20 46/7 46/18 Mosman's [2] 16/5 22/22

mostly [1] 27/23 motion [15] 4/13 6/17 22/12 22/19 23/10 23/25 26/23 32/4 33/23 45/21 46/15 47/15 47/17 47/18 47/19 move [5] 12/3 13/17 14/12 32/2 33/22 moved [1] 36/9 movement [2] 34/13 35/15 moving [7] 11/4 12/15 14/18 36/3 41/19

most [5] 16/17 16/22 20/16 37/13 38/12

41/21 43/4 Mr [7] 2/4 2/8 2/12 2/21 3/1 3/5 3/13 **Mr. [15]** 10/10 15/7 17/5 18/15 19/3 19/8 49/9 21/11 23/1 25/20 26/3 28/19 32/1 43/1 44/7 47/13

Mr. Garza [3] 19/8 21/11 32/1 Mr. Garza's [3] 28/19 43/1 44/7 Mr. Merrithew [6] 10/10 17/5 18/15 25/20 26/3 47/13 Mr. Neiman [1] 15/7 Mr. Williams [2] 19/3 23/1 Ms [3] 2/15 2/18 3/10

Ms. [4] 11/9 26/19 43/23 45/3 Ms. Scott [4] 11/9 26/19 43/23 45/3 much [7] 9/25 10/4 15/10 15/11 25/2 26/11 42/13

my [26] 7/18 11/5 11/17 13/19 15/11 19/6 19/14 20/13 20/15 27/12 28/7 28/13 31/11 31/12 31/17 31/20 33/7 34/4 34/18 off [4] 11/2 11/5 19/6 33/6 35/3 36/6 36/25 37/6 41/6 43/1 43/15

N.E [3] 2/19 2/22 3/11 **N.W [1]** 2/13

name [2] 6/2 6/8 Nan [1] 5/18 nation [1] 22/9 **nature [1]** 16/4 near [3] 9/12 20/18 27/10 necessarily [4] 27/22 37/12 41/8 41/10 necessary [1] 38/22 need [15] 7/19 7/19 9/23 11/3 13/7 27/5

31/5 34/13 35/13 38/15 43/25 43/25 44/4 46/2 46/3 needed [4] 11/1 20/8 20/22 43/22 needs [14] 7/25 12/4 17/4 17/11 18/20 22/14 24/13 27/8 27/9 29/1 39/22 40/5

43/21 47/8 Neely [1] 10/14 Neiman [3] 2/12 5/6 15/7 **NELSON [2]** 1/23 46/7 net [1] 41/23

new [12] 12/5 14/16 21/2 28/22 29/7 29/8 29/10 32/13 32/18 35/15 36/1 37/8

newer [1] 13/11

next [11] 6/24 7/13 7/25 18/10 19/4 28/17 30/3 33/12 33/17 41/5 41/12

nine [1] 20/8 Ninth [2] 20/25 22/21

no [20] 1/4 1/9 1/14 4/5 4/10 6/16 10/23 12/18 13/7 14/19 19/15 20/7 23/5 31/24 33/1 34/2 37/25 43/22 46/25 47/12

noncompliance [4] 8/22 13/21 28/2 31/2

nonexistent [1] 26/1 nonperson [2] 12/18 12/25 nonsensical [1] 20/12 **Northwest [1]** 36/7

not [61] **note [2]** 8/25 25/6

nothing [6] 6/23 17/18 17/19 21/15 26/20 45/5

notice [5] 7/2 25/17 26/5 26/6 26/11 notion [1] 43/14

notwithstanding [1] 19/14

November [6] 1/16 4/2 16/24 17/24 47/2

now [18] 9/17 11/23 12/3 12/10 13/20 13/21 17/23 20/7 23/7 28/16 29/13 30/3 30/9 31/24 36/11 36/22 40/23 41/8 number [6] 13/3 13/4 18/8 26/2 29/7

40/3 numbers [1] 44/8 **numerous** [1] 31/12

### О

O-S-H [1] 12/24 **o0o [1]** 49/2 Oak [1] 3/3 obvious [2] 16/23 20/10 obviously [4] 21/3 35/4 39/12 43/13 occurring [1] 38/1 offense [1] 12/19 offenses [1] 12/19 offer [4] 16/4 16/5 16/6 25/10 office [3] 3/2 3/10 25/6 official [2] 1/16 49/11

OREGON [42] 1/2 1/3 1/17 1/17 2/4 2/4 2/15 2/18 2/19 3/9 4/6 4/23 4/25 5/1 5/2 5/3 5/4 5/4 5/22 15/25 15/25 20/6 20/11 21/16 21/21 22/5 26/10 27/1 27/2 30/2 34/1 34/21 34/22 35/23 38/8 38/14 38/22

organized [1] 7/18 organizing [1] 42/8 original [1] 49/6

other [22] 4/9 11/24 25/4 31/4 31/5 31/9 34/24 34/24 36/1 36/2 39/6 40/10 40/21 40/23 40/24 41/2 41/9 41/10 42/24 45/18 45/20 48/2

others [1] 36/2

40/5 42/13 42/17 44/7

ought [4] 10/21 10/23 10/25 33/4 our [19] 6/11 10/1 16/3 16/6 16/7 16/7 16/12 17/3 18/14 18/21 18/21 22/5 23/10 23/25 24/11 24/12 25/6 25/6 31/19 out [36] 7/12 8/23 9/1 9/2 13/19 15/20 17/2 17/5 17/25 18/15 19/11 19/16 21/11 23/14 23/15 24/14 27/20 29/2 29/12 30/23 31/12 33/20 35/6 35/7 35/8 36/3 36/13 36/19 36/20 37/21 38/16 38/22

picture [1] 35/14 piece [1] 13/7 Pierce [1] 42/5

Pinals [15] 3/17 6/11 9/20 10/1 13/18 14/10 27/13 28/7 34/15 40/23 43/11 43/15 44/4 46/11 48/2

Pinals' [16] 7/8 7/23 9/11 11/14 11/19 12/14 13/15 14/4 14/25 26/25 27/14 27/20 29/2 29/20 30/4 32/5

pinchpoints [1] 25/9 place [15] 4/11 17/17 17/17 19/18 24/3 25/25 29/14 32/24 32/24 33/10 35/13 45/11 45/11 45/15 47/3

probably [3] 11/10 24/10 40/8 problem [10] 17/10 18/17 20/5 20/6 21/7 21/7 21/16 26/11 29/24 44/22 problems [2] 8/25 44/12 proceedings [4] 1/22 14/15 48/15 49/5 process [2] 21/5 35/11 productivity [2] 42/13 42/15 programs [2] 12/4 27/24 progress [5] 10/4 20/17 25/21 32/10 45/9 projections [1] 27/3 promise [2] 31/14 31/15

**promoting** [1] 19/18

31/20 33/23 39/3 41/17 41/21 43/1 43/15 43/22 47/14 question: [1] 21/24 question: What [1] 21/24 questions [2] 22/16 34/18 quickly [2] 9/22 40/20 quit [1] 42/17 quite [3] 13/10 19/22 26/20 **quo [1]** 13/5 quote [2] 17/6 21/25

raise [1] 28/10 raises [1] 38/8 rapid [1] 37/21 ratcheting [1] 16/13 rather [1] 24/1 reach [1] 7/18 reached [1] 8/3 reaction [1] 23/23 read [4] 7/7 15/20 22/9 34/16 ready [4] 22/3 29/13 29/16 35/13 realism [1] 21/15 realities [2] 19/11 45/1 reality [1] 43/10 realize [1] 36/15 really [13] 9/7 12/2 19/16 19/20 19/23 21/7 24/15 34/19 35/10 35/14 35/24 39/24 40/14 reasons [5] 28/21 32/10 37/3 37/4 43/7 reassigned [2] 13/11 23/6 recalcitrant [1] 28/5 receive [2] 7/6 25/17 received [1] 7/2

32/5 34/16 **REPORTER [2]** 3/21 49/11 represent [3] 4/17 20/14 23/24 representation [1] 10/8 represented [2] 5/22 16/21 representing [2] 4/20 4/23 represents [1] 13/15 request [2] 9/1 38/17 requested [1] 11/8 require [2] 39/8 39/11 resolve [1] 7/12 resources [1] 25/14 respect [2] 16/5 36/25 respectfully [1] 16/19 respond [1] 38/3 responding [1] 12/2 response [2] 23/10 40/17 responses [1] 12/2 responsibilities [1] 39/7 responsibility [1] 38/16 responsible [1] 38/13 restoration [9] 10/23 11/5 12/16 13/2 35/16 36/17 37/5 37/9 38/5 restored [1] 37/15 result [1] 8/14 results [2] 31/2 40/9 retrospectively [1] 17/13

safety [8] 8/4 8/6 8/13 8/20 19/21 25/21 25/20 30/14 32/5 34/4 40/2 40/23 45/25 23/17 24/20 26/7 27/8 29/25 31/18 35/10 saying [5] 32/22 33/2 33/6 41/7 47/10 schedule [1] 6/19 scheduled [2] 6/23 6/25 scientist [1] 44/11 Scott [5] 4/25 11/9 26/19 43/23 45/3 screen [1] 6/12 seated [1] 4/4 second [4] 6/16 7/18 22/23 23/9 sector [1] 41/20 see [18] 5/19 6/13 8/25 9/9 12/11 15/19 18/18 19/23 24/24 25/9 27/14 30/25 32/17 40/8 40/10 42/16 43/17 45/8 seeing [4] 14/22 37/24 38/1 39/23 **seem [1]** 17/3 seemed [2] 15/23 18/5 seems [3] 18/3 18/10 47/3 Senate [1] 17/15 send [1] 46/19 sense [1] 37/12 sent [1] 9/1 **September [4]** 16/6 16/9 16/21 17/17 September 1 [3] 16/6 16/21 17/17 serious [3] 8/14 16/17 41/12 seriously [1] 20/15 services [10] 4/7 5/10 9/5 11/17 28/7 35/16 38/14 38/15 42/5 43/25 serving [1] 37/25 session [15] 11/8 17/14 17/20 17/23

**solution [2]** 37/25 38/4 **solutions [2]** 35/8 44/13 solve [1] 29/24 some [29] 9/8 10/22 12/8 12/11 14/13

**someone** [1] 15/6

something [19] 13/12 13/15 17/4 17/8 17/24 18/19 22/1 24/2 25/20 26/17 26/22 27/8 27/9 31/22 31/23 33/3 40/5 46/12 46/25

**sometime** [1] 45/7 somewhat [1] 8/15 **somewhere [1]** 41/19 **sooner [1]** 40/6 sorry [1] 4/7

sort [6] 25/5 25/7 25/9 25/9 25/10 32/9 **soul [1]** 20/3

submit [2] 8/6 15/12 submitted [5] 30/1 30/2 30/7 30/9 30/9

subsequently [1] 7/5 substance [3] 38/2 39/17 44/6

substantial [1] 12/9 substantive [1] 9/8 success [1] 31/6

successful [3] 35/22 37/13 39/8 suffering [3] 22/2 22/4 22/6

sufficient [1] 39/22

them [8] 11/20 11/23 22/10 23/19 32/17 35/8 36/9 44/12

themselves [1] 4/16

then [13] 6/17 7/5 7/5 7/19 9/20 14/21 14/22 17/16 18/18 19/22 20/6 25/25 32/3

theory [1] 44/18 there [59]

there's [12] 9/16 9/18 19/15 20/7 22/8 26/20 32/23 36/13 43/22 44/13 45/3 47/3 these [10] 18/7 35/7 38/20 38/22 39/7

these... [5] 41/12 41/17 42/20 44/12 45/9 they [37] 4/17 7/3 7/5 8/25 9/22 12/6 16/15 19/7 19/12 20/22 20/24 21/3 21/11 23/17 23/18 24/14 28/5 28/6 30/25 31/8 31/18 31/18 32/19 32/21 36/19 37/15 38/15 39/10 41/19 42/12 42/12 42/13 42/17 43/3 43/18 43/18 43/19 they'd [1] 33/9 they're [10] 14/19 18/9 21/5 22/3 22/6 23/18 23/19 26/9 42/14 44/3 they've [1] 45/17 thing [10] 16/17 22/2 22/13 30/24 36/1 40/21 40/23 40/24 41/2 45/20 things [19] 9/21 9/22 11/24 12/5 16/17 22/8 27/15 27/16 32/8 32/18 32/21 35/10 U 39/5 39/19 39/25 41/5 42/3 42/3 47/3 think [74] Third [1] 3/22 this [67] those [34] 8/14 9/21 9/22 10/1 10/2 10/23 14/21 16/7 16/17 18/11 20/9 21/2 27/23 29/14 32/20 33/3 33/8 33/9 33/20 35/12 36/11 36/18 36/19 36/24 37/25 38/12 38/12 38/15 39/19 39/19 42/16 43/4 43/4 43/6 thought [2] 16/20 33/5 threaten [1] 8/14 three [4] 4/12 12/5 14/5 41/17 through [10] 6/18 11/4 11/18 12/7 14/3 34/5 36/3 36/20 39/25 44/20 throw [1] 21/15 **Thursday** [1] 9/15 time [48] 4/11 6/25 9/8 9/16 12/5 12/16 13/12 14/25 15/21 17/21 18/3 21/25 22/1 22/11 22/14 23/3 23/5 25/17 26/8 27/15 27/17 27/18 27/18 28/7 28/15 28/21 28/22 28/23 31/4 31/8 32/24 35/5 35/6 35/7 35/22 36/17 37/9 37/15 38/19 38/19 39/7 42/8 42/11 45/5 46/4 47/4 47/6 48/13 timeline [2] 26/24 34/23 timelines [4] 10/21 17/16 43/19 45/13 times [2] 19/19 31/12 titles [1] 17/25 today [6] 31/24 33/24 35/1 44/3 45/13 45/16 today's [1] 45/18 together [4] 6/21 7/25 28/17 39/24 told [2] 23/4 28/14 tolerated [1] 39/19 ton [1] 9/15 too [2] 25/2 46/2 took [2] 21/4 35/4 top [5] 11/5 21/22 32/12 32/13 39/5 tough [1] 19/19 toward [2] 11/1 32/2 transcript [3] 1/22 49/5 49/6 transferred [1] 26/9 **transition [1]** 32/12 treat [1] 9/6

treating [1] 39/16

trend [1] 14/6

tremendous [1] 18/7

**Trial [1]** 2/16 tried [1] 16/19 trifecta [1] 44/5 tripling [1] 28/16 true [1] 8/20 Trueblood [5] 26/21 27/11 27/21 32/9 41/7 try [9] 9/2 9/9 16/11 18/15 19/16 20/5 31/8 38/25 39/1 trying [4] 18/22 29/24 31/1 45/23 turn [3] 40/10 41/8 46/1 turning [1] 41/5 two [9] 4/9 10/7 12/10 19/17 19/19 21/12 30/16 32/15 43/10 type [2] 11/7 32/9 types [1] 32/20

ultimately [1] 14/22

under [1] 13/6

underlying [1] 20/12 understaffed [1] 25/13 understand [21] 6/24 13/24 26/19 27/17 37/11 27/23 27/25 28/1 28/9 28/11 29/5 29/15 29/21 30/6 32/23 34/10 34/16 39/11 40/5 was [71] 44/20 46/25 47/22 understanding [3] 16/7 28/7 28/19 understood [3] 10/7 15/4 34/14 underway [1] 11/16 unfortunately [5] 15/12 27/3 35/5 37/25 39/18 Unit [1] 35/19 UNITED [3] 1/1 1/24 3/21 units [1] 23/21 Unless [1] 21/21 unpleasant [1] 31/10 until [4] 17/10 21/16 34/8 40/14 **up [18]** 4/14 6/1 7/9 16/13 18/10 23/2 26/1 31/17 34/11 36/6 37/18 40/6 40/12 40/24 42/6 43/5 43/23 44/22 upcoming [1] 11/8 update [6] 7/16 10/6 15/5 25/18 25/19 45/7 updated [1] 25/10

updates [1] 27/7

urge [1] 38/23

38/2 39/17

used [1] 27/13

useful [1] 8/24

using [1] 8/20

upon [2] 8/4 18/20

urgency [1] 46/19

valve [8] 8/4 8/7 8/13 8/21 19/21 25/21 26/2 45/15 variable [2] 38/9 38/11 variety [2] 37/3 37/3 various [1] 28/21 versus [2] 4/7 20/25 very [20] 9/8 9/8 9/9 13/18 18/6 20/18 20/18 25/3 27/9 29/14 31/5 35/11 38/7

us [10] 9/23 14/12 22/19 24/9 25/5

use [8] 8/8 8/16 15/17 25/14 28/2 37/5

25/14 33/21 35/21 45/6 48/8

38/7 38/20 38/20 41/2 41/4 41/12 43/13 victims [3] 3/9 5/21 5/22 video [2] 3/17 6/12 view [3] 17/9 20/13 20/20 views [1] 37/1 violations [3] 16/16 18/4 23/18 violent [2] 8/16 25/23 visit [1] 36/6 voices [1] 37/10

## W

wake [1] 44/22 walk [1] 24/14 Waller [3] 5/18 36/2 39/13 want [24] 6/1 20/5 21/7 23/14 25/20 29/6 30/14 30/23 31/15 34/15 34/19 42/18 42/25 43/7 43/14 45/4 45/6 45/13 45/20 46/12 47/4 47/15 47/21 47/24 wanted [4] 6/20 26/3 26/18 37/1 wanting [5] 7/14 13/8 25/16 26/24

wants [2] 34/1 40/16

wait [2] 34/8 35/9

waiting [2] 22/3 22/4

**WASHINGTON [8]** 3/13 3/14 6/6 14/15 20/19 25/3 35/20 42/4

wasn't [4] 28/23 36/23 36/23 44/17 watching [1] 10/4

way [10] 14/18 18/16 18/17 25/11 32/1 32/3 32/4 37/13 42/8 45/25

we [133]

we'll [5] 7/17 10/3 20/17 47/18 48/10 we're [31] 4/4 6/24 8/15 9/7 9/17 9/17 10/2 12/5 12/8 14/22 17/1 18/2 18/24 19/11 20/15 21/22 23/11 25/10 26/14 28/17 32/6 32/17 34/2 34/3 34/11 34/11 38/1 40/8 45/2 45/25 47/2

we've [3] 18/21 33/6 45/12

website [1] 7/9

week [4] 9/15 23/5 23/6 32/6

weekly [1] 24/10

well [20] 12/17 14/13 15/18 16/2 22/1 22/1 24/21 24/22 25/18 25/19 26/16 27/5 30/16 35/18 36/12 36/23 41/6 46/17 46/21 48/3

Wentworth [1] 5/15

were [21] 7/3 10/7 16/10 16/20 17/16 18/2 20/9 25/16 27/22 27/23 28/21 35/22 36/7 36/8 36/17 36/24 37/20 37/22 40/14 41/19 47/10

what [95]

what's [9] 10/6 18/15 20/8 22/17 30/5 30/15 33/17 43/23 44/6

whatever [3] 15/16 18/25 47/22 when [19] 8/8 15/18 17/7 18/7 27/8 28/21 29/25 35/12 35/22 36/5 36/15 36/19 36/21 39/9 39/18 39/25 42/12 43/6 46/19

where [13] 5/25 7/12 9/7 12/3 18/2 19/11 21/10 23/15 34/3 45/8 45/8 45/9 47/20

whether [7] 9/16 9/18 18/18 23/12 33/9 47/14 47/16

which [31] 8/3 8/7 8/14 8/17 9/10 15/1

W

which... [25] 16/10 16/15 16/21 16/22 16/23 17/8 17/14 17/16 18/4 19/25 20/12 20/20 20/22 22/8 23/22 26/2 31/7 32/1 33/23 37/11 39/12 39/24 42/17 44/16 45/16

While [1] 26/4

who [22] 5/10 5/19 6/11 14/4 15/5 22/3 22/4 25/12 29/23 31/18 32/19 32/19 33/3 33/7 33/8 35/21 35/25 36/8 37/1 39/16 40/15 40/16

whole [4] 22/8 27/6 28/13 38/8

**whom [1]** 30/1

whose [1] 12/24

**why [6]** 15/18 19/3 32/10 33/23 38/21 44/16

widespread [1] 13/16

will [53]

Williams [4] 3/5 5/14 19/3 23/1

willing [1] 27/6

wish [1] 44/25

withdrawing [1] 20/15

within [4] 9/5 11/16 29/21 30/15

without [4] 22/25 42/17 44/12 49/6

witness [2] 28/12 29/23

won't [4] 25/2 39/6 40/7 40/8

wonder [1] 34/24

**wondering [1]** 5/25

Wooley [1] 35/21

word [2] 4/9 8/20

work [16] 10/14 10/21 11/1 17/20 29/13 31/1 31/7 35/24 35/24 37/7 38/25 42/11 42/12 48/1 48/5 48/10

worked [4] 9/9 13/18 19/16 41/6 working [13] 6/18 10/7 10/11 10/13 17/23 28/14 29/13 29/14 30/15 30/16 30/19 39/8 39/15

works [3] 39/4 48/7 48/8

world [1] 39/16

worrying [1] 24/12

worth [1] 41/11

would [42] 7/10 8/7 8/17 10/5 10/15 10/17 10/24 11/11 15/5 15/13 16/18 18/25 22/12 24/8 24/16 24/19 25/25 26/1 26/2 28/3 28/11 29/4 29/20 29/21 29/22 31/6 32/3 32/19 32/19 32/21 33/8 33/8 35/10 35/15 37/6 38/23 41/9 41/21 41/23 43/20 45/1 47/17

wouldn't [2] 41/8 41/10

written [1] 28/20

wrong [1] 20/21

### Y

Yeah [1] 42/2

year [9] 17/20 20/1 20/4 21/23 28/16 46/1 46/18 46/22 47/5

years [12] 12/10 14/5 19/17 21/3 21/19 21/20 27/7 28/13 28/13 32/15 43/10 46/20

**yes [14]** 5/8 5/20 8/11 10/12 10/20 11/9 11/21 24/23 26/17 33/13 35/2 41/15 42/19 48/11

yet [5] 6/19 13/16 22/7 23/16 32/18

you [129]

you'd [1] 44/22

you'll [1] 40/10

you're [11] 7/14 15/23 20/4 21/23 23/6 24/22 26/4 26/12 26/13 44/21 47/16 you've [4] 27/17 27/18 34/20 38/10 your [45] 4/19 4/22 5/6 5/13 5/16 5/20 5/23 6/2 6/8 7/15 7/21 9/25 10/12 11/13 15/8 15/23 16/3 19/5 21/25 22/1 22/14 24/7 24/23 25/1 25/3 25/18 26/19 31/24 33/2 33/13 34/3 34/16 34/25 35/2 39/3 40/18 41/16 42/18 43/9 44/23 47/15 48/3 48/5 48/13 48/13